POSSIBLE INDICES FOR THE GALOIS IMAGE OF ELLIPTIC CURVES OVER $\mathbb{Q}$

DAVID ZYWINA

ABSTRACT. For a non-CM elliptic curve $E/\mathbb{Q}$, the Galois action on its torsion points can be expressed in terms of a Galois representation $\rho_E\colon \operatorname{Gal}_\mathbb{Q} := \operatorname{Gal}(\overline{\mathbb{Q}}/\mathbb{Q}) \to \operatorname{GL}_2(\widehat{\mathbb{Z}})$. A well-known theorem of Serre says that the image of ρ_E is open and hence has finite index in $\operatorname{GL}_2(\widehat{\mathbb{Z}})$. We will study what indices are possible assuming that we are willing to exclude a finite number of possible j-invariants from consideration. For example, we will show that there is a finite set J of rational numbers such that if $E/\mathbb{Q}$ is a non-CM elliptic curve with j-invariant not in J and with surjective mod ℓ representations for all $\ell > 37$ (which conjecturally always holds), then the index $[\operatorname{GL}_2(\widehat{\mathbb{Z}}) : \rho_E(\operatorname{Gal}_\mathbb{Q})]$ lies in the set

$$\mathcal{I} = \left\{ \begin{array}{c} 2, 4, 6, 8, 10, 12, 16, 20, 24, 30, 32, 36, 40, 48, 54, 60, 72, 84, 96, 108, 112, 120, 144, \\ 192, 220, 240, 288, 336, 360, 384, 504, 576, 768, 864, 1152, 1200, 1296, 1536 \end{array} \right\}.$$

Moreover, $\mathcal{I}$ is the minimal set with this property.

1. Introduction

1.1. **Main results.** Let E be an elliptic curve defined over $\mathbb{Q}$. For each integer $N > 1$, let $E[N]$ be the N-torsion subgroup of $E(\overline{\mathbb{Q}})$. The group $E[N]$ is a free $\mathbb{Z}/N\mathbb{Z}$-module of rank 2 and has natural action of the absolute Galois group $\operatorname{Gal}_\mathbb{Q} := \operatorname{Gal}(\overline{\mathbb{Q}}/\mathbb{Q})$. This Galois action on $E[N]$ may be expressed in terms of a Galois representation

$$\rho_{E,N}\colon \operatorname{Gal}_\mathbb{Q} \to \operatorname{Aut}(E[N]) \cong \operatorname{GL}_2(\mathbb{Z}/N\mathbb{Z});$$

it is uniquely determined up to conjugacy by an element of $\operatorname{GL}_2(\mathbb{Z}/N\mathbb{Z})$. By choosing bases compatibly for all N, we may combine the representations $\rho_{E,N}$ to obtain a single Galois representation

$$\rho_E\colon \operatorname{Gal}_\mathbb{Q} \to \operatorname{GL}_2(\widehat{\mathbb{Z}})$$

that describes the Galois action on all the torsion points of E, where $\widehat{\mathbb{Z}}$ is the profinite completion of $\mathbb{Z}$. If E is non-CM, then the following theorem of Serre [Ser72] says that the image is, up to finite index, as large as possible.

Theorem 1.1 (Serre). *If $E/\mathbb{Q}$ is a non-CM elliptic curve, then $\rho_E(\operatorname{Gal}_\mathbb{Q})$ has finite index in $\operatorname{GL}_2(\widehat{\mathbb{Z}})$.*

Serre's theorem is qualitative, and it natural to ask what the possible values for the index $[\operatorname{GL}_2(\widehat{\mathbb{Z}}) : \rho_E(\operatorname{Gal}_\mathbb{Q})]$ are. Our theorems address this question assuming that we are willing to exclude a finite number of exceptional j-invariants from consideration; we will see later that the index $[\operatorname{GL}_2(\widehat{\mathbb{Z}}) : \rho_E(\operatorname{Gal}_\mathbb{Q})]$ depends only on the j-invariant j_E of E.

The hardest part of Serre's proof of Theorem 1.1 is to show that there is an integer c_E such that $\rho_{E,\ell}(\operatorname{Gal}_\mathbb{Q}) = \operatorname{GL}_2(\mathbb{Z}/\ell\mathbb{Z})$ for all $\ell > c_E$. In [Ser72, §4.3], Serre asks whether one can choose c_E independent of the elliptic curve (moreover, he asked whether this conjecture holds with $c = 37$ [Ser81, p. 399]). We formulate this as a conjecture.

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Conjecture 1.2. *There is an absolute constant c such that for every non-CM elliptic curve E over $\mathbb{Q}$, we have $\rho_{E,\ell}(\mathrm{Gal}_\mathbb{Q}) = \mathrm{GL}_2(\mathbb{Z}/\ell\mathbb{Z})$ for all $\ell > c$.*

Define the set

$$\mathcal{I} := \left\{ \begin{array}{c} 2, 4, 6, 8, 10, 12, 16, 20, 24, 30, 32, 36, 40, 48, 54, 60, 72, 84, 96, 108, 112, 120, 144, \\ 192, 220, 240, 288, 336, 360, 384, 504, 576, 768, 864, 1152, 1200, 1296, 1536 \end{array} \right\}.$$

Theorem 1.3. *Fix an integer c. There is a finite set J, depending only on c, such that if $E/\mathbb{Q}$ is an elliptic curve with $j_E \notin J$ and $\rho_{E,\ell}$ surjective for all primes $\ell > c$, then $[\mathrm{GL}_2(\widehat{\mathbb{Z}}) : \rho_E(\mathrm{Gal}_\mathbb{Q})]$ is an element of $\mathcal{I}$.*

Assuming Conjecture 1.2, we can describe all possible indices $[\mathrm{GL}_2(\widehat{\mathbb{Z}}) : \rho_E(\mathrm{Gal}_\mathbb{Q})]$ after first excluding elliptic curves with a finite number of exceptional j-invariants.

Theorem 1.4. *Conjecture 1.2 holds if and only if there exists a finite set $J \subseteq \mathbb{Q}$ such that*

$$[\mathrm{GL}_2(\widehat{\mathbb{Z}}) : \rho_E(\mathrm{Gal}_\mathbb{Q})] \in \mathcal{I}$$

for every elliptic curve E over $\mathbb{Q}$ with $j_E \notin J$.

For each integer $n \geq 1$, let J_n be the set of $j \in \mathbb{Q}$ that occur as the j-invariant of some elliptic curve E over $\mathbb{Q}$ with $[\mathrm{GL}_2(\widehat{\mathbb{Z}}) : \rho_E(\mathrm{Gal}_\mathbb{Q})] = n$. The following theorem shows that in Theorems 1.3 and 1.4, we cannot replace $\mathcal{I}$ by a smaller set.

Theorem 1.5. *The set of integers $n \geq 1$ for which J_n is infinite is $\mathcal{I}$.*

Remark 1.6.

- (i) Assuming Conjecture 1.2, Theorem 1.4 and Serre's theorem implies that there is an absolute constant C such that $[\mathrm{GL}_2(\widehat{\mathbb{Z}}) : \rho_E(\mathrm{Gal}_\mathbb{Q})] \leq C$ for all non-CM elliptic curves E over $\mathbb{Q}$.
- (ii) The set J in Theorem 1.4 contains more than the thirteen j-invariants coming from those elliptic curves over $\mathbb{Q}$ with complex multiplication. For example, the set J contains $-7 \cdot 11^3$ and $-7 \cdot 137^3 \cdot 2083^3$ which arise from the two non-cuspidal rational points of $X_0(37)$, see [Vél74]. If $E/\mathbb{Q}$ is an elliptic curve with j-invariant $-7 \cdot 11^3$ or $-7 \cdot 137^3 \cdot 2083^3$, then one can show that $[\mathrm{GL}_2(\widehat{\mathbb{Z}}) : \rho_E(\mathrm{Gal}_\mathbb{Q})] \geq 2736$.
- (iii) In our proofs of Theorems 1.3 and 1.4, the finite set J is ineffective; we apply Faltings' theorem (which is ineffective) to a finite number of modular curves.

1.2. **Overview.** In §2, we show that the index of $\rho_E(\mathrm{Gal}_\mathbb{Q})$ in $\mathrm{GL}_2(\widehat{\mathbb{Z}})$ depends only on its commutator subgroup. In §3, we give some background on modular curves; for a fixed group G of $\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$ containing $-I$, their rational points will describe the elliptic curves $E/\mathbb{Q}$ with $j_E \notin \{0, 1728\}$ for which $\rho_{E,N}(\mathrm{Gal}_\mathbb{Q})$ is conjugate to a subgroup of G.

In §4, we prove a version of Theorem 1.3 with $\mathcal{I}$ replaced by another set $\mathscr{I}$ is defined in terms of the congruence subgroups of $\mathrm{SL}_2(\mathbb{Z})$ with genus 0 or 1. We use Faltings' theorem to deal with rational points of several modular curves with genus at least 2.

In §5, we describe how to compute the set $\mathscr{I}$; we find that it agrees with our set $\mathcal{I}$. Here, and throughout the paper, we avoid computing models for modular curves. For a genus 0 modular curve, we use the Hasse principle to determine whether it is isomorphic to $\mathbb{P}^1_\mathbb{Q}$. We compute the Jacobian of genus 1 modular curves, up to isogeny, by counting their $\mathbb{F}_p$-points via the moduli interpretation. We also make use of the classification of genus 0 and 1 congruence subgroups due to Cummin and Pauli.

Finally, in §6 we complete the proofs of Theorems 1.3, 1.4 and 1.5.

1.3. **Notation.** Fix a positive integer m. Let $\mathbb{Z}_m$ be the ring that is the inverse limit of the rings $\mathbb{Z}/m^i\mathbb{Z}$ with respect to the reduction maps; equivalently, the inverse limit of $\mathbb{Z}/N\mathbb{Z}$, where N divides some power of m. We will make frequent use of the identifications $\mathbb{Z}_m = \prod_{\ell | m} \mathbb{Z}_\ell$ and $\widehat{\mathbb{Z}} = \prod_\ell \mathbb{Z}_\ell$, where ℓ denotes a prime. In particular, $\mathbb{Z}_m$ depends only on the primes dividing m.

For a subgroup G of $\mathrm{GL}_2(\mathbb{Z}/m\mathbb{Z})$, $\mathrm{GL}_2(\mathbb{Z}_m)$ or $\mathrm{GL}_2(\widehat{\mathbb{Z}})$ and an integer N dividing m, we denote by $G(N)$ the image of the group G in $\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$ under reduction modulo N.

All profinite groups will be considered with their profinite topologies. The *commutator subgroup* of a profinite group G is the closed subgroup G' generated by its commutators.

For each prime p, let $v_p\colon \mathbb{Q}^\times \twoheadrightarrow \mathbb{Z}$ be the p-adic valuation.

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The computations in §5 were performed using the `Magma` computer algebra system [BCP97]; code can be found at

http://www.math.cornell.edu/~zywina/papers/PossibleIndices/

We have made use of some of the `Magma` code from [Sut15].

2. The commutator subgroup of the image of Galois

Let E be a non-CM elliptic curve defined over $\mathbb{Q}$. Using the Weil pairing on the groups $E[N]$, one can show that the homomorphism $\det\circ\rho_E\colon \mathrm{Gal}_\mathbb{Q} \to \widehat{\mathbb{Z}}^\times$ is equal to the cyclotomic character χ. Recall that $\chi\colon \mathrm{Gal}_\mathbb{Q} \to \widehat{\mathbb{Z}}^\times$ satisfies $\sigma(\zeta) = \zeta^{\chi(\sigma) \bmod n}$ for any integer $n \geq 1$, n-th root of unity $\zeta \in \overline{\mathbb{Q}}$ and $\sigma \in \mathrm{Gal}_\mathbb{Q}$.

We first show that index of $\rho_E(\mathrm{Gal}_\mathbb{Q})$ in $\mathrm{GL}_2(\widehat{\mathbb{Z}})$ is determined by its commutator subgroup.

Proposition 2.1. *We have* $[\mathrm{GL}_2(\widehat{\mathbb{Z}}) : \rho_E(\mathrm{Gal}_\mathbb{Q})] = [\mathrm{SL}_2(\widehat{\mathbb{Z}})\colon \rho_E(\mathrm{Gal}_\mathbb{Q})']$.

Proof. The character χ is surjective, so $\det(\rho_E(\mathrm{Gal}_\mathbb{Q})) = \widehat{\mathbb{Z}}^\times$ and hence $\rho_E(\mathrm{Gal}_\mathbb{Q}) \cap \mathrm{SL}_2(\widehat{\mathbb{Z}}) = \rho_E(\mathrm{Gal}_{\mathbb{Q}^{\mathrm{cyc}}})$, where $\mathbb{Q}^{\mathrm{cyc}}$ is the cyclotomic extension of $\mathbb{Q}$. We thus have

$$[\mathrm{GL}_2(\widehat{\mathbb{Z}}) : \rho_E(\mathrm{Gal}_\mathbb{Q})] = [\mathrm{SL}_2(\widehat{\mathbb{Z}}) : \rho_E(\mathrm{Gal}_\mathbb{Q}) \cap \mathrm{SL}_2(\widehat{\mathbb{Z}})] = [\mathrm{SL}_2(\widehat{\mathbb{Z}})\colon \rho_E(\mathrm{Gal}_{\mathbb{Q}^{\mathrm{cyc}}})].$$

It thus suffices to show that $\rho_E(\mathrm{Gal}_{\mathbb{Q}^{\mathrm{cyc}}})$ equals $\rho_E(\mathrm{Gal}_{\mathbb{Q}^{\mathrm{ab}}}) = \rho_E(\mathrm{Gal}_\mathbb{Q})'$, where $\mathbb{Q}^{\mathrm{ab}} \subseteq \overline{\mathbb{Q}}$ is the maximal abelian extension of $\mathbb{Q}$. This follows from the Kronecker-Weber theorem which says that $\mathbb{Q}^{\mathrm{cyc}} = \mathbb{Q}^{\mathrm{ab}}$. $\square$

Remark 2.2.

(i) One can show that there are infinitely many different groups of the form $\rho_E(\mathrm{Gal}_\mathbb{Q})$ as E varies over non-CM elliptic curves over $\mathbb{Q}$; moreover, there are infinitely many such groups with index 2 in $\mathrm{GL}_2(\widehat{\mathbb{Z}})$. One consequence of Proposition 2.1 is that to compute the index $[\mathrm{GL}_2(\widehat{\mathbb{Z}}) : \rho_E(\mathrm{Gal}_\mathbb{Q})]$ one does not need to know the full group $\rho_E(\mathrm{Gal}_\mathbb{Q})$, only $\rho_E(\mathrm{Gal}_\mathbb{Q})'$.

Conjecturally, there are only a finite number of subgroups of $\mathrm{SL}_2(\widehat{\mathbb{Z}})$ of the form $\rho_E(\mathrm{Gal}_\mathbb{Q})'$ with a non-CM $E/\mathbb{Q}$. Indeed, suppose that Conjecture 1.2 holds. Remark 1.6(i) and Proposition 2.1 implies that the index of $[\mathrm{SL}_2(\widehat{\mathbb{Z}}) : \rho_E(\mathrm{Gal}_\mathbb{Q})']$ is uniformly bounded for non-CM $E/\mathbb{Q}$. The finite number of possible groups of the form $\rho_E(\mathrm{Gal}_\mathbb{Q})'$ follows from their only being finitely many open subgroup of $\mathrm{SL}_2(\widehat{\mathbb{Z}})$ of a given index.

(ii) For a non-CM elliptic curve E over a number field K, a similar argument shows that

$$[\mathrm{GL}_2(\widehat{\mathbb{Z}}) : \rho_E(\mathrm{Gal}_K)] \leq [\widehat{\mathbb{Z}}^\times : \chi(\mathrm{Gal}_K)] \cdot [\mathrm{SL}_2(\widehat{\mathbb{Z}})\colon \rho_E(\mathrm{Gal}_K)'].$$

The inequality may be strict if $K \neq \mathbb{Q}$.

The following corollary show that for an elliptic curve $E/\mathbb{Q}$, the index of $\rho_E(\mathrm{Gal}_\mathbb{Q})$ in $\mathrm{GL}_2(\widehat{\mathbb{Z}})$ depends only on the $\overline{\mathbb{Q}}$-isomorphism class of E. In particular, the j-invariant is the correct notion to use in Theorems 1.4 and 1.5.

Corollary 2.3. *For an elliptic curve E over $\mathbb{Q}$, the index $[\mathrm{GL}_2(\widehat{\mathbb{Z}}) : \rho_E(\mathrm{Gal}_\mathbb{Q})]$ depends only on the j-invariant of E.*

Proof. Suppose that E_1 and E_2 are elliptic curves over $\mathbb{Q}$ with the same j-invariant (and hence isomorphic over $\overline{\mathbb{Q}}$). If E_1 (and hence E_2) has complex multiplication, then both indices are infinite. We may thus assume that E_1 and E_2 are non-CM. Since they have the same j-invariant, E_1 and E_2 are isomorphic over a quadratic extension L of $\mathbb{Q}$. Fixing such an isomorphism, we can identify the representations $\rho_{E_1}|_{\mathrm{Gal}_L}$ and $\rho_{E_2}|_{\mathrm{Gal}_L}$. We have $L \subseteq \mathbb{Q}^{\mathrm{ab}}$ by the Kronecker-Weber theorem, so the groups $\rho_{E_1}(\mathrm{Gal}_{\mathbb{Q}^{\mathrm{ab}}}) = \rho_{E_1}(\mathrm{Gal}_\mathbb{Q})'$ and $\rho_{E_2}(\mathrm{Gal}_{\mathbb{Q}^{\mathrm{ab}}}) = \rho_{E_2}(\mathrm{Gal}_\mathbb{Q})'$ are equal under this identification. The corollary then follows immediately from Proposition 2.1. $\square$

3. Modular curves

Fix a positive integer N and a subgroup G of $\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$ containing $-I$ that satisfies $\det(G) = (\mathbb{Z}/N\mathbb{Z})^\times$. Denote by Y_G and X_G, the $\mathbb{Z}[1/N]$-schemes that are the coarse space of the algebraic stacks $\mathscr{M}_G^\circ[1/N]$ and $\mathscr{M}_G[1/N]$, respectively, from [DR73, IV §3]. We refer to [DR73, IV] for further details.

The $\mathbb{Z}[1/N]$-scheme X_G is smooth and proper and Y_G is an open subscheme of X_G. The complement of Y_G in X_G, which we denote by X_G^∞, is a finite étale scheme over $\mathbb{Z}[1/N]$, see [DR73, IV §5.2]. The fibers of X_G are geometrically irreducible, see [DR73, IV Corollaire 5.6]; this uses our assumption that $\det(G) = (\mathbb{Z}/N\mathbb{Z})^\times$.

In later sections, we will mostly work with the generic fiber of X_G, which we will also denote by X_G, which is a smooth, projective and geometrically irreducible curve over $\mathbb{Q}$ (similarly, we will work with the generic fiber of Y_G which will be a non-empty open subvariety of X_G).

Fix a field k whose characteristic does not divide N; for simplicity, we will also assume that k is perfect. Choose an algebraic closure $\bar{k}$ of k and set $\mathrm{Gal}_k := \mathrm{Gal}(\bar{k}/k)$.

In §3.1, we use the moduli property of $\mathscr{M}_G^\circ[1/N]$ to give a description of the sets $Y_G(k)$ and $Y_G(\bar{k})$. In §3.2, we describe the natural morphism from Y_G to the j-line. In §3.3, we give a way to compute the cardinality of the finite set $X_G^\infty(k)$ of *cusps* of X_G that are defined over k. In §3.4, we explain when the set $Y_G(\mathbb{R})$ is non-empty. In §3.5, we will observe that $Y_G(\mathbb{C})$ as a Riemann surface is isomorphic to the quotient of the upper-half plane by the congruence subgroup Γ_G consisting of $A \in \mathrm{SL}_2(\mathbb{Z})$ for which A modulo N lies G. Finally in §3.6, we explain how to compute the cardinality of $X_G(\mathbb{F}_p)$ for primes $p \nmid 6N$.

3.1. **Points of Y_G.** For an elliptic curve E over $\bar{k}$, let $E[N]$ be the N-torsion subgroup of $E(\bar{k})$. A *G-level structure* for E is an equivalence class $[\alpha]_G$ of group isomorphisms $\alpha\colon E[N] \xrightarrow{\sim} (\mathbb{Z}/N\mathbb{Z})^2$, where we say that α and α' are equivalent if $\alpha = g \circ \alpha'$ for some $g \in G$. We say that two pairs $(E, [\alpha]_G)$ and $(E', [\alpha']_G)$, both consisting of an elliptic curve over $\bar{k}$ and a G-level structure, are *isomorphic* if there is an isomorphism $\phi\colon E \to E'$ of elliptic curves such that $[\alpha]_G = [\alpha' \circ \phi]_G$ are equivalent, where we also denote by ϕ the isomorphism $E[N] \to E'[N]$, $P \mapsto \phi(P)$.

From [DR73, IV Definition 3.2], $\mathscr{M}_G^\circ[1/N](\bar{k})$ is the category with objects $(E, [\alpha]_G)$, i.e., elliptic curves over $\bar{k}$ with a G-level structure, and morphisms being the isomorphisms between such pairs. Since Y_G is the coarse space of $\mathscr{M}_G^\circ[1/N]$, we find that $Y_G(\bar{k})$ is the set of isomorphisms classes in $\mathscr{M}_G^\circ[1/N](\bar{k})$.

The functoriality of $\mathscr{M}_G^\circ[1/N]$, gives an action of the group Gal_k on $Y_G(\bar{k})$. Take any $\sigma \in \mathrm{Gal}_k$. Let E^σ be the base extension of $E/\bar{k}$ by the morphism $\operatorname{Spec}\bar{k} \to \operatorname{Spec}\bar{k}$ coming from σ. The natural morphism $E^\sigma \to E$ of schemes induces a group isomorphism $E^\sigma[N] \to E[N]$ which, by abuse of notation, we will denote by σ^{-1}. More explicitly, if E is given by a Weierstrass equation $y^2 + a_1xy + a_3y = x^3 + a_4x + a_6$ with $a_i \in \bar{k}$, we may take E^σ to be the curve defined by $y^2 + \sigma(a_1)xy + \sigma(a_3)y = x^3 + \sigma(a_4)x + \sigma(a_6)$; the isomorphism $E^\sigma[N] \to E[N]$ is then given by $(x, y) \mapsto (\sigma^{-1}(x), \sigma^{-1}(y))$. For a point $P \in Y_G(\bar{k})$ represented by a pair $(E, [\alpha]_G)$, the point $\sigma(P) \in Y_G(\bar{k})$ is represented by $(E^\sigma, [\alpha \circ \sigma^{-1}]_G)$.

Since k is perfect, $Y_G(k)$ is the subset of $Y_G(\bar{k})$ stable under the action of Gal_k. The follows lemma describes $Y_G(k)$. For an elliptic curve E over k, let $E[N]$ be the N-torsion subgroup of $E(\bar{k})$. Each $\sigma \in \mathrm{Gal}_k$ gives an isomorphism $E[N] \xrightarrow{\sim} E[N]$, $P \mapsto \sigma^{-1}(P)$ that we will also denote by σ^{-1}.

Lemma 3.1.

(i) *Each point $P \in Y_G(k)$ is represented by a pair $(E, [\alpha]_G)$ with E defined over k.*

(ii) *Let $P \in Y_G(\bar{k})$ be a point represented by a pair $(E, [\alpha]_G)$ with E defined over k. Then P is an element of $Y_G(k)$ if and only if for all $\sigma \in \mathrm{Gal}_k$, we have an equality*

$$\alpha \circ \sigma^{-1} = g \circ \alpha \circ \phi$$

of isomorphisms $E[N] \xrightarrow{\sim} (\mathbb{Z}/N\mathbb{Z})^2$ for some $\phi \in \mathrm{Aut}(E_{\bar{k}})$ and $g \in G$.

Proof. First suppose that $(E, [\alpha]_G)$ represents a point $P \in Y_G(k)$. To prove (i) it suffices to show that E is isomorphic over $\bar{k}$ to an elliptic curve defined over k. So we need only show that j_E is an element of k. For any $\sigma \in \mathrm{Gal}_k$, the point $P = \sigma(P)$ is also represented by $(E^\sigma, [\alpha \circ \sigma^{-1}]_G)$. This implies that E and E^σ are isomorphic and hence $\sigma(j_E) = j_E$. We thus have $j_E \in k$ since k is perfect.

We now prove (ii). Let $P \in Y_G(\bar{k})$ be a point represented by a pair $(E, [\alpha]_G)$ with E defined over k. Take any $\sigma \in \mathrm{Gal}_k$. The point $\sigma(P)$ is represented by $(E, [\alpha \circ \sigma^{-1}]_G)$; we can make the identification $E = E^\sigma$ since E is defined over k. We have $\sigma(P) = P$ if and only if there is an automorphism $\phi \in \mathrm{Aut}(E_{\bar{k}})$ such that $[\alpha \circ \sigma^{-1}]_G = [\alpha \circ \phi]_G$. Since k is perfect, we have $P \in Y_G(k)$ if and only if for all $\sigma \in \mathrm{Gal}_k$, we have $[\alpha \circ \sigma^{-1}]_G = [\alpha \circ \phi]_G$ for some $\phi \in \mathrm{Aut}(E_{\bar{k}})$; this is a reformulation of part (ii). $\square$

3.2. **Morphism to the j-line.** If $G = \mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$, then there is only a single G-level structure for each elliptic curve. There is an isomorphism $Y_{\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})} = \mathbb{A}^1_{\mathbb{Z}[1/N]}$; on $\bar{k}$-points, it takes a point represented by a pair $(E, [\alpha]_G)$ to the j-invariant $j_E \in \bar{k}$. If G' is a subgroup of $\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$ containing G, then there is a natural morphism $Y_G \to Y_{G'}$. In particular, $G' = \mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$ gives a morphism

$$\pi_G \colon Y_G \to \mathbb{A}^1_{\mathbb{Z}[1/N]}$$

that maps a $\bar{k}$-point represented by a pair $(E, [\alpha]_G)$ to the j-invariant of E.

Fix an elliptic curve E over k. By choosing a basis for $E[N]$ as a $\mathbb{Z}/N\mathbb{Z}$-module, the Galois action on $E[N]$ can be expressed in terms of a representation $\rho_{E,N} \colon \mathrm{Gal}_k \to \mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$; this is the same as the earlier definition with $k = \mathbb{Q}$. The representation $\rho_{E,N}$ is uniquely determined up to conjugation by an element of $\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$.

Proposition 3.2. *Let E be an elliptic curve over k with $j_E \notin \{0, 1728\}$. The group $\rho_{E,N}(\mathrm{Gal}_k)$ is conjugate in $\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$ to a subgroup of G if and only if j_E is an element of $\pi_G(Y_G(k))$.*

Proof. First suppose that $\rho_{E,N}(\mathrm{Gal}_k)$ is conjugate to a subgroup of G. There is thus an isomorphism $\alpha\colon E[N] \xrightarrow{\sim} (\mathbb{Z}/N\mathbb{Z})^2$ such that $\alpha\circ\sigma\circ\alpha^{-1}\in G$ for all $\sigma \in \mathrm{Gal}_k$. By Lemma 3.1(ii), with $\phi = 1$, the pair $(E,[\alpha]_G)$ represents a point $P \in Y_G(k)$. Therefore, $j_E = \pi_G(P)$ is an element of $\pi_G(Y_G(k))$.

Now suppose that $j_E = \pi_G(P)$ for some point $P \in Y_G(k)$. Lemma 3.1 implies that P is represented by a pair $(E,[\alpha]_G)$, where for all $\sigma \in \mathrm{Gal}_k$, we have $\alpha\circ\sigma^{-1}\circ\phi\circ\alpha^{-1} \in G$ for some automorphism ϕ of $E_{\bar{k}}$. The assumption $j_E \notin \{0, 1728\}$ implies that $\mathrm{Aut}(E_{\bar{k}}) = \{\pm 1\}$. In particular, every automorphism of $E_{\bar{k}}$ acts on $E[N]$ as $\pm I$. Since G contains $-I$, we deduce that $\alpha\circ\sigma^{-1}\circ\alpha^{-1}\in G$ for all $\sigma\in\mathrm{Gal}_k$. We may choose $\rho_{E,N}$ so that $\rho_{E,N}(\sigma) = \alpha\circ\sigma\circ\alpha^{-1}$ for all $\sigma\in\mathrm{Gal}_k$, and hence $\rho_{E,N}(\mathrm{Gal}_k)$ is a subgroup of G. $\square$

Take any $j \in k$ and fix an elliptic curve E over k with $j_E = j$. Let M be the group of isomorphisms $E[N] \xrightarrow{\sim} (\mathbb{Z}/N\mathbb{Z})^2$. Composition gives an action of the groups G and $\mathrm{Aut}(E_{\bar{k}})$ on M; they are left and right actions, respectively. The map $\alpha \in M \mapsto (E, [\alpha]_G)$ induces a bijection

$$G\backslash M/\mathrm{Aut}(E_{\bar{k}}) \xrightarrow{\sim} \{P \in Y_G(\bar{k}) : \pi_G(P) = j\}. \tag{3.1}$$

The group Gal_k acts on M by the map $\mathrm{Gal}_k \times M \to M$, $(\sigma,\alpha)\mapsto \alpha\circ\sigma^{-1}$. From the description of the Galois action in §3.1, we find that the bijection (3.1) respects the Gal_k-actions. The following lemma is now immediate (again we are using that k is perfect).

Lemma 3.3. *The set $\{P \in Y_G(k) : \pi_G(P) = j\}$ has the same cardinality as the subset of $G\backslash M/\mathrm{Aut}(E_{\bar{k}})$ fixed by the Gal_k-action.*

3.3. **Cusps.** In this section, we state an analogue of Lemma 3.3 for $X_G^\infty(k)$. Let M be the group of isomorphisms $\mu_N \times \mathbb{Z}/N\mathbb{Z} \xrightarrow{\sim} (\mathbb{Z}/N\mathbb{Z})^2$, where μ_N is the group of N-th roots of unity in $\bar{k}$. The group Gal_k acts on M by the map $\mathrm{Gal}_k\times M\to M$, $(\sigma,\alpha)\mapsto\alpha\circ\sigma^{-1}$, where σ^{-1} acts on μ_N as usual and trivially on $\mathbb{Z}/N\mathbb{Z}$. Let U be the subgroup of $\mathrm{Aut}(\mu_N\times\mathbb{Z}/N\mathbb{Z})$ given by the matrices $\pm\left(\begin{smallmatrix}1 & u\\ 0 & 1\end{smallmatrix}\right)$ with $u \in \mathrm{Hom}(\mathbb{Z}/N\mathbb{Z}, \mu_N)$. Composition gives an action of the groups G and U on M; they are left and right actions, respectively. Construction 5.3 of [DR73, VI] shows that there is a bijection

$$X_G^\infty(\bar{k}) \xrightarrow{\sim} G\backslash M/U$$

that respects the actions of Gal_k. We thus have a bijection between $X_G^\infty(k)$ and the subset of $G\backslash M/U$ fixed by the action of Gal_k.

Observe that the cardinality of $X_G^\infty(k)$ depends only on G and the image of the character $\chi_N\colon \mathrm{Gal}_k \to (\mathbb{Z}/N\mathbb{Z})^\times$ describing the Galois action on μ_N, i.e., $\sigma(\zeta) = \zeta^{\chi_N(\sigma)}$ for all $\sigma\in\mathrm{Gal}_k$ and all $\zeta\in\mu_N$. Let B be the subgroup of $\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$ consisting of matrices of the form $\left(\begin{smallmatrix}b & 0\\ 0 & 1\end{smallmatrix}\right)$ with $b\in\chi_N(\mathrm{Gal}_k)$. Let U be the subgroup of $\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$ generated by $-I$ and $\left(\begin{smallmatrix}1 & 1\\ 0 & 1\end{smallmatrix}\right)$. The group B normalizes U and hence right multiplication gives a well-defined action of B on $G\backslash\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})/U$. The following lemma is now immediate.

Lemma 3.4. *The set $X_G^\infty(k)$ has the same cardinality as the subset of $G\backslash\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})/U$ fixed by right multiplication by B.*

3.4. **Real points.** The following proposition tells us when $Y_G(\mathbb{R})$ is non-empty.

Proposition 3.5. *The set $Y_G(\mathbb{R})$ is non-empty if and only if G contains an element that is conjugate in $\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$ to $\left(\begin{smallmatrix}1 & 0\\ 0 & -1\end{smallmatrix}\right)$ or $\left(\begin{smallmatrix}1 & 1\\ 0 & -1\end{smallmatrix}\right)$.*

Proof. Let E be any elliptic curve over $\mathbb{R}$. As a topological group, the identity component of $E(\mathbb{R})$ is isomorphic to $\mathbb{R}/\mathbb{Z}$. So there is a point $P_1 \in E(\mathbb{R})$ of order N. Choose a second point $P_2\in E(\mathbb{C})$ so that $\{P_1,P_2\}$ is a basis of $E[N]$ as a $\mathbb{Z}/N\mathbb{Z}$-module. Define $\rho_{E,N}$ with respect to this basis.

Let $\sigma\in\mathrm{Aut}(\mathbb{C}/\mathbb{R})$ be the complex conjugation automorphism. We have $\sigma(P_1)=P_1$ and $\sigma(P_2) = bP_1 + dP_2$ for some $b,d\in\mathbb{Z}/N\mathbb{Z}$, i.e., $\rho_{E,N}(\sigma) := \left(\begin{smallmatrix}1 & b\\ 0 & d\end{smallmatrix}\right)\in\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$. Using the Weil pairing, we find that $\det(\rho_{E,N}(\sigma))$ describes how σ acts on the N-th roots of unity. Since complex conjugation

inverts roots of unity, we have $\det(\rho_{E,N}(\sigma)) = -1$ and hence $d = -1$. For a fixed $m \in \mathbb{Z}/N\mathbb{Z}$, define points $P_1' := P_1$ and $P_2' := P_2 + mP_1$. The points $\{P_1', P_2'\}$ are a basis for $E[N]$, and we have $\sigma(P_1') = P_1'$ and

$$\sigma(P_2') = (bP_1 - P_2) + mP_1 = -(P_2 + mP_1) + (b + 2m)P_1 = -P_2' + (b + 2m)P_1'.$$

We can choose m so that $b + 2m$ is congruent to 0 or 1 modulo N; with such an m and the choice of basis $\{P_1', P_2'\}$, the matrix $\rho_{E,N}(\sigma)$ will be $\left(\begin{smallmatrix} 1 & 0 \\ 0 & -1 \end{smallmatrix}\right)$ or $\left(\begin{smallmatrix} 1 & 1 \\ 0 & -1 \end{smallmatrix}\right)$.

We claim that both of the matrices $\left(\begin{smallmatrix} 1 & 0 \\ 0 & -1 \end{smallmatrix}\right)$ and $\left(\begin{smallmatrix} 1 & 1 \\ 0 & -1 \end{smallmatrix}\right)$ are conjugate to $\rho_{E,N}(\sigma)$ for some $E/\mathbb{R}$ with $j_E \notin \{0, 1728\}$. This is clear if N is odd since the two matrices are then conjugate (we could have solved for m in either of the congruences above). If N is even, then it suffices to show that both possibilities occur when $N = 2$; this is easy (if $E/\mathbb{Q}$ is given by a Weierstrass equation $y^2 = x^3 + ax + b$, the two possibilities are distinguished by the number of real roots that $x^3 + ax + b$ has).

Using Proposition 3.2, we deduce that $\pi_G(Y_G(\mathbb{R})) - \{0, 1728\}$ is non-empty if and only if G contains an element that is conjugate in $\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$ to $\left(\begin{smallmatrix} 1 & 0 \\ 0 & -1 \end{smallmatrix}\right)$ or $\left(\begin{smallmatrix} 1 & 1 \\ 0 & -1 \end{smallmatrix}\right)$. To complete the proof of the proposition, we need to show that if $\pi_G(Y_G(\mathbb{R})) \subseteq \{0, 1728\}$, then $\pi_G(Y_G(\mathbb{R}))$ is empty. So suppose that $\pi_G(Y_G(\mathbb{R})) \subseteq \{0, 1728\}$ and hence $Y_G(\mathbb{R})$ is finite. However, since Y_G over $\mathbb{Q}$ is a smooth, geometrically irreducible curve, the set $Y_G(\mathbb{R})$ is either empty or infinite. □

3.5. **Complex points.** The complex points $Y_G(\mathbb{C})$ form a Riemann surface. In this section, we describe it as a familiar quotient of the upper half plane by a congruence subgroup.

Let $\mathfrak{H}$ be the complex upper half plane. For $z \in \mathfrak{H}$ and $\gamma = \left(\begin{smallmatrix} a & b \\ c & d \end{smallmatrix}\right) \in \mathrm{SL}_2(\mathbb{Z})$, set $\gamma(z) := (az + b)/(cz + d)$. We let $\mathrm{SL}_2(\mathbb{Z})$ act on the *right* of $\mathfrak{H}$ by $\mathfrak{H} \times \mathrm{SL}_2(\mathbb{Z}) \to \mathfrak{H}$, $(z, \gamma) \mapsto \gamma^t(z)$, where γ^t is the transpose of γ. For a congruence subgroup Γ, the quotient $\mathfrak{H}/\Gamma$ is a smooth Riemann surface.

We define the genus of a congruence subgroup Γ to be the genus of the Riemann surface $\mathfrak{H}/\Gamma$.

Remark 3.6. One could also consider the quotient $\Gamma\backslash\mathfrak{H}$ of $\mathfrak{H}$ under the left action given by $(\gamma, z) \mapsto \gamma(z)$; it is isomorphic to the Riemann surface $\mathfrak{H}/\Gamma$ (use that $\gamma^t = B\gamma^{-1}B^{-1}$ for all $\gamma \in \Gamma$, where $B = \left(\begin{smallmatrix} 0 & -1 \\ 1 & 0 \end{smallmatrix}\right)$). In particular, the genus of $\Gamma\backslash\mathfrak{H}$ agrees with the genus of Γ.

Let Γ_G be the congruence subgroup consisting of matrices $\gamma \in \mathrm{SL}_2(\mathbb{Z})$ whose image modulo N lies in G. The image of Γ_G modulo N is $G \cap \mathrm{SL}_2(\mathbb{Z}/N\mathbb{Z})$ since the reduction map $\mathrm{SL}_2(\mathbb{Z}) \to \mathrm{SL}_2(\mathbb{Z}/N\mathbb{Z})$ is surjective. In particular, Γ_G depends only on the group $G \cap \mathrm{SL}_2(\mathbb{Z}/N\mathbb{Z})$ and we have

$$[\mathrm{SL}_2(\mathbb{Z}) : \Gamma_G] = [\mathrm{SL}_2(\mathbb{Z}/N\mathbb{Z}) : G \cap \mathrm{SL}_2(\mathbb{Z}/N\mathbb{Z})].$$

Proposition 3.7. *The Riemann surfaces $Y_G(\mathbb{C})$ and $\mathfrak{H}/\Gamma_G$ are isomorphic. In particular, the genus of Y_G is equal to the genus of Γ_G.*

Proof. Set $X^\pm := \mathbb{C} - \mathbb{R}$; we let $\mathrm{GL}_2(\mathbb{Z})$ act on the right in the same manner $\mathrm{SL}_2(\mathbb{Z})$ acts on $\mathfrak{H}$. We also let $\mathrm{GL}_2(\mathbb{Z})$ act on the right of $G\backslash \mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$ by right multiplication. From [DR73, IV §5.3], we have an isomorphism

$$Y_G(\mathbb{C}) \cong \big(X^\pm \times (G\backslash \mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z}))\big)/\,\mathrm{GL}_2(\mathbb{Z}).$$

Using that $\det(G) = (\mathbb{Z}/N\mathbb{Z})^\times$ and setting $H := G \cap \mathrm{SL}_2(\mathbb{Z}/N\mathbb{Z})$, we find that the natural maps

$$(\mathfrak{H} \times (G\backslash \mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})))/\,\mathrm{SL}_2(\mathbb{Z}) \to (X^\pm \times (G\backslash \mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})))/\,\mathrm{GL}_2(\mathbb{Z}) \quad \text{and}$$
$$(\mathfrak{H} \times (H\backslash \mathrm{SL}_2(\mathbb{Z}/N\mathbb{Z})))/\,\mathrm{SL}_2(\mathbb{Z}) \to (\mathfrak{H} \times (G\backslash \mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})))/\,\mathrm{SL}_2(\mathbb{Z})$$

are isomorphisms of Riemann surfaces. It thus suffices to show that $\mathfrak{H}/\Gamma_G$ and $(\mathfrak{H}\times(H\backslash \mathrm{SL}_2(\mathbb{Z}/N\mathbb{Z})))/\,\mathrm{SL}_2(\mathbb{Z})$ are isomorphic. Define the map

$$\varphi\colon \mathfrak{H}/\Gamma_G \to (\mathfrak{H} \times (H\backslash \mathrm{SL}_2(\mathbb{Z}/N\mathbb{Z})))/\,\mathrm{SL}_2(\mathbb{Z})$$

that takes a class containing z to the class represented by $(z, H\cdot I)$. For $\gamma \in \mathrm{SL}_2(\mathbb{Z})$, the pairs $(z, H\cdot I)$ and $(\gamma^t(z), H\cdot\gamma^{-1})$ lies in the same class of $(\mathfrak{H}\times(H\backslash \mathrm{SL}_2(\mathbb{Z}/N\mathbb{Z})))/\mathrm{SL}_2(\mathbb{Z})$; from this one readily deduced that φ is well-defined and injective. It is straightforward to check that φ is an isomorphism of Riemann surfaces. □

3.6. **$\mathbb{F}_p$-points.** Fix a prime $p \nmid 6N$ and an algebraic closure $\overline{\mathbb{F}}_p$ of $\mathbb{F}_p$. The Galois group $\mathrm{Gal}(\overline{\mathbb{F}}_p/\mathbb{F}_p)$ is topologically generated by the automorphism $\mathrm{Frob}_p\colon x\mapsto x^p$. In this section, we will describe how to compute $|X_G(\mathbb{F}_p)|$.

For an imaginary quadratic order $\mathcal{O}$ of discriminant D, the j-invariant of the complex elliptic curve $\mathbb{C}/\mathcal{O}$ is an algebraic integer; its minimal polynomial $P_D(x)\in\mathbb{Z}[x]$ is the Hilbert class polynomial of $\mathcal{O}$. For an integer $D<0$ which is not the discriminant of a quadratic order, we set $P_D(x)=1$.

Fix an elliptic curve E over $\mathbb{F}_p$ with $j_E\notin\{0,1728\}$. Let a_E be the integer $p+1-|E(\mathbb{F}_p)|$. Set $\Delta_E := a_E^2-4p$; we have $\Delta_E\neq 0$ by the Hasse inequality. Let b_E be the largest integer $b\geq 1$ such that $b^2|\Delta_E$ and $P_{\Delta_E/b^2}(j_E)=0$; this is well-defined since we will always have $P_{\Delta_E}(j_E)=0$. Define the matrix

$$\Phi_E := \begin{pmatrix} (a_E-\Delta_E/b_E)/2 & \Delta_E/b_E\cdot(1-\Delta_E/b_E^2)/4 \\ b_E & (a_E+\Delta_E/b_E)/2 \end{pmatrix};$$

it has integer entries since Δ_E/b_E^2 is an integer congruent to 0 or 1 modulo 4 (it is the discriminant of a quadratic order) and $\Delta_E\equiv a_E \pmod 2$. One can check that Φ_E has trace a_E and determinant p. In practice, Φ_E is straightforward to compute; there are many good algorithms to compute a_E and $P_D(x)$.

The follow proposition shows that Φ_E describes $\rho_{E,N}(\mathrm{Frob}_p)$, and hence also $\rho_{E,N}$, up to conjugacy.

Proposition 3.8. *With notation as above, the reduction of Φ_E modulo N is conjugate in $\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$ to $\rho_{E,N}(\mathrm{Frob}_p)$.*

Proof. It suffices to prove the lemma when N is a prime power. For N a prime power, it is then a consequence of Theorem 2 in [Cen15]. □

We now explain how to compute $|X_G(\mathbb{F}_p)|$. We can compute $|X_G^\infty(\mathbb{F}_p)|$ using Lemma 3.4 (with $k=\mathbb{F}_p$, the subgroup $\chi_N(\mathrm{Gal}_{\mathbb{F}_p})$ of $(\mathbb{Z}/N\mathbb{Z})^\times$ is generated by p modulo N). So we need only describe how to compute $|Y_G(\mathbb{F}_p)|$; it thus suffices to compute each term in the sum

$$|Y_G(\mathbb{F}_p)| = \sum_{j\in\mathbb{F}_p} |\{P\in Y_G(\mathbb{F}_p) : \pi_G(P)=j\}|.$$

Take any $j\in\mathbb{F}_p$ and fix an elliptic curve E over $\mathbb{F}_p$ with $j_E=j$.

First suppose that $j\notin\{0,1728\}$. We have $\mathrm{Aut}(E_{\bar{k}})=\{\pm I\}$ and hence each automorphism acts on $E[N]$ by I or $-I$. Let M be the group of isomorphisms $E[N]\xrightarrow{\sim}(\mathbb{Z}/N\mathbb{Z})^2$. Since $-I\in G$, we have $G\backslash M/\mathrm{Aut}(E_{\overline{\mathbb{F}}_p}) = G\backslash M$. Lemma 3.3 implies that $|\{P\in Y_G(\mathbb{F}_p):\pi_G(P)=j\}|$ is equal to cardinality of the subset of $G\backslash M$ fixed by the action of Frob_p. By Proposition 3.8 and choosing an appropriate basis of $E[N]$, we deduce that $|\{P\in Y_G(\mathbb{F}_p):\pi_G(P)=j\}|$ is equal to the cardinality of the subset of $G\backslash\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$ fixed by right multiplication by Φ_E. In particular, note that we can compute $|\{P\in Y_G(\mathbb{F}_p):\pi_G(P)=j\}|$ without having to compute $E[N]$.

Now suppose that $j\in\{0,1728\}$ and recall that $p\nmid 6$. When $j=0$, we take $E/\mathbb{F}_p$ to be the curve defined by $y^2=x^3-1$; the group $\mathrm{Aut}(E_{\overline{\mathbb{F}}_p})$ is cyclic of order 6 and generated by $(x,y)\mapsto(\zeta x,-y)$,

where $\zeta \in \overline{\mathbb{F}}_p$ is a cube root of unity. When $j = 1728$, we take $E/\mathbb{F}_p$ to be the curve defined by $y^2 = x^3 - x$; the group $\mathrm{Aut}(E_{\overline{\mathbb{F}}_p})$ is cyclic of order 6 and generated by $(x, y) \mapsto (-x, \zeta y)$, where $\zeta \in \overline{\mathbb{F}}_p$ is a fourth root of unity.

One can compute an explicit basis of $E[N]$. With respect to this basis, the action of $\mathrm{Aut}(E_{\overline{\mathbb{F}}_p})$ on $E[N]$ corresponds to a subgroup $\mathcal{A}$ of $\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$ and the action of Frob_p on $E[N]$ corresponds to a matrix $\Phi_{E,N} \in \mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$. Lemma 3.3 implies that $|\{P \in Y_G(\mathbb{F}_p) : \pi_G(P) = j\}|$ equals the number of elements in $G\backslash \mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})/\mathcal{A}$ that are fixed by right multiplication by $\Phi_{E,N}$.

4. Preliminary work

Take any congruence subgroup Γ of $\mathrm{SL}_2(\mathbb{Z})$ and denote its level by N_0. Let $\pm\Gamma$ be the congruence subgroup generated by Γ and $-I$. Let N be the integer N_0, $4N_0$ or $2N_0$ when $v_2(N_0)$ is 0, 1 or at least 2, respectively.

Definition 4.1. We define $\mathscr{I}(\Gamma)$ to be the set of integers

$$[\mathrm{SL}_2(\mathbb{Z}_N) : G'] \cdot 2/\gcd(2, N),$$

where G varies over the open subgroups of $\mathrm{GL}_2(\mathbb{Z}_N)$ that are the inverse image by the reduction map $\mathrm{GL}_2(\mathbb{Z}_N) \to \mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$ of a subgroup $G(N) \subseteq \mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$ which satisfies the following conditions:

(a) $G(N) \cap \mathrm{SL}_2(\mathbb{Z}/N\mathbb{Z})$ is equal to $\pm\Gamma$ modulo N,
(b) $G(N) \supseteq (\mathbb{Z}/N\mathbb{Z})^\times \cdot I$,
(c) $\det(G(N)) = (\mathbb{Z}/N\mathbb{Z})^\times$,
(d) $G(N)$ contains a matrix that is conjugate to $\left(\begin{smallmatrix} 1 & 0 \\ 0 & -1 \end{smallmatrix}\right)$ or $\left(\begin{smallmatrix} 1 & 1 \\ 0 & -1 \end{smallmatrix}\right)$ in $\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$,
(e) the set $X_{G(N)}(\mathbb{Q})$ is infinite.

The set $\mathscr{I}(\Gamma)$ is finite since there are only finitely many possible $G(N)$ for a fixed N. In the special case $N = 1$, we view $\mathrm{GL}_2(\mathbb{Z}_N)$ and $\mathrm{SL}_2(\mathbb{Z}_N)$ as trivial groups and hence we find that $\mathscr{I}(\mathrm{SL}_2(\mathbb{Z})) = \{2\}$. Define the set of integers

$$\mathscr{I} := \bigcup_{\Gamma} \mathscr{I}(\Gamma),$$

where the union is over the congruence subgroups of $\mathrm{SL}_2(\mathbb{Z})$ that have genus 0 or 1. The set $\mathscr{I}$ is finite since there are only finitely many congruence subgroups of genus 0 or 1, see [CP03].

The goal of this section is to prove the following theorem.

Theorem 4.2. *Fix an integer c. There is a finite set J, depending only on c, such that if $E/\mathbb{Q}$ is an elliptic curve with $j_E \notin J$ and $\rho_{E,\ell}$ surjective for all primes $\ell > c$, then $[\mathrm{GL}_2(\widehat{\mathbb{Z}}) : \rho_E(\mathrm{Gal}_\mathbb{Q})]$ is an element of $\mathscr{I}$.*

In §5, we will compute $\mathscr{I}$ and show that it is equal to the set $\mathcal{I}$ from §1; this will prove Theorem 1.3.

4.1. The congruence subgroup Γ_E.

Fix a non-CM elliptic curve E over $\mathbb{Q}$. Define the subgroup

$$G := \widehat{\mathbb{Z}}^\times \cdot \rho_E(\mathrm{Gal}_\mathbb{Q})$$

of $\mathrm{GL}_2(\widehat{\mathbb{Z}})$. For each positive integer n, let G_n be the image of G under the projection map $\mathrm{GL}_2(\widehat{\mathbb{Z}}) \to \mathrm{GL}_2(\mathbb{Z}_n)$.

By Serre's theorem, G is an open subgroup of $\mathrm{GL}_2(\widehat{\mathbb{Z}})$. We have an equality $G' = \rho_E(\mathrm{Gal}_\mathbb{Q})'$ of commutator subgroups and hence

$$[\mathrm{GL}_2(\widehat{\mathbb{Z}}) : \rho_E(\mathrm{Gal}_\mathbb{Q})] = [\mathrm{SL}_2(\widehat{\mathbb{Z}}) : G'] \tag{4.1}$$

by Proposition 2.1. There is no harm in working with the larger group G since we are only concerned about the index $[\mathrm{GL}_2(\widehat{\mathbb{Z}}) : \rho_E(\mathrm{Gal}_{\mathbb{Q}})]$.

Let m be the product of the primes ℓ for which $\ell \leq 5$ or for which $\rho_{E,\ell}$ is not surjective. The group $G_m \cap \mathrm{SL}_2(\mathbb{Z}_m)$ is open in $\mathrm{SL}_2(\mathbb{Z}_m)$. Let $N_0 \geq 1$ be the smallest positive integer dividing some power of m for which

$$G_m \cap \mathrm{SL}_2(\mathbb{Z}_m) \supseteq \{A \in \mathrm{SL}_2(\mathbb{Z}_m) : A \equiv I \pmod{N_0}\}. \tag{4.2}$$

Let N be the integer N_0, $4N_0$ or $2N_0$ when $v_2(N_0)$ is 0, 1 or at least 2, respectively.

Define $\Gamma_E := \Gamma_{G(N)}$; it is the congruence subgroup consisting of matrices $\gamma \in \mathrm{SL}_2(\mathbb{Z})$ whose image modulo N lies in $G(N)$. Note that the congruence subgroup Γ_E has level N_0 and contains $-I$.

Proposition 4.3. *The subgroup $G(N)$ of $\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$ satisfies conditions (a), (b), (c) and (d) of Definition 4.1 with $\Gamma = \Gamma_E$.*

Proof. Our congruence subgroup Γ_E contains $-I$ and was chosen so that Γ_E modulo N equals $G(N) \cap \mathrm{SL}_2(\mathbb{Z}/N\mathbb{Z})$. We have $G \supseteq \widehat{\mathbb{Z}}^\times \cdot I$, so $G(N) \supseteq (\mathbb{Z}/N\mathbb{Z})^\times \cdot I$. We have $\det(\rho_E(\mathrm{Gal}_{\mathbb{Q}})) = \widehat{\mathbb{Z}}^\times$, so $\det(G(N)) = (\mathbb{Z}/N\mathbb{Z})^\times$.

It remains to show that condition (d) holds. Since $E/\mathbb{Q}$ is non-CM and $\rho_{E,N}(\mathrm{Gal}_{\mathbb{Q}})$ is a subgroup of $G(N)$, we have $Y_{G(N)}(\mathbb{Q}) \neq \emptyset$ by Proposition 3.2. In particular, $Y_{G(N)}(\mathbb{R}) \neq \emptyset$. Proposition 3.5 implies that G contains an element that is conjugate in $\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$ to $\left(\begin{smallmatrix} 1 & 0 \\ 0 & -1 \end{smallmatrix}\right)$ or $\left(\begin{smallmatrix} 1 & 1 \\ 0 & -1 \end{smallmatrix}\right)$. ☐

The following lemma shows that G_N is determined by $G(N)$.

Lemma 4.4. *The group G_N is the inverse image of $G(N)$ under the reduction modulo N map $\mathrm{GL}_2(\mathbb{Z}_N) \to \mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$.*

Proof. Take any $A \in \mathrm{GL}_2(\mathbb{Z}_N)$ satisfying $A \equiv I \pmod{N}$; we need only verify that A is an element of G_N. Our integer N has the property that $(1 + N_0\mathbb{Z}_N)^2 = 1 + N\mathbb{Z}_N$. Since $\det(A) \equiv 1 \pmod{N}$, we have $\det(A) = \lambda^2$ for some $\lambda \in 1 + N_0\mathbb{Z}_N$. Define $B := \lambda^{-1}A$; it is an element of $\mathrm{SL}_2(\mathbb{Z}_N)$ that is congruent to I modulo N_0. Using (4.2), we deduce that B is an element of G_N. From the definition of G, it is clear that G_N contains the scalar matrix λI. Therefore, $A = \lambda I \cdot B$ is an element of G_N. ☐

The following group theoretical lemma will be proved in §4.4.

Lemma 4.5. *We have*

$$[\mathrm{SL}_2(\mathbb{Z}_N) : G'] = [\mathrm{SL}_2(\mathbb{Z}_m) : G'_m] = [\mathrm{SL}_2(\mathbb{Z}_N) : G'_N] \cdot 2/\gcd(2, N).$$

Moreover, $G' = G'_m \times \prod_{\ell \nmid m} \mathrm{SL}_2(\mathbb{Z}_\ell)$.

The following lemma motivates our definition of $\mathscr{I}$.

Lemma 4.6. *If $X_{G(N)}(\mathbb{Q})$ is infinite, then $[\mathrm{GL}_2(\widehat{\mathbb{Z}}) : \rho_E(\mathrm{Gal}_{\mathbb{Q}})]$ is an element of $\mathscr{I}$.*

Proof. By Lemma 4.5 and (4.1), we have $[\mathrm{GL}_2(\widehat{\mathbb{Z}}) : \rho_E(\mathrm{Gal}_{\mathbb{Q}})] = [\mathrm{SL}_2(\mathbb{Z}_N) : G'_N] \cdot 2/\gcd(2, N)$.

The group $G(N)$ satisfies conditions (a), (b), (c) and (d) of Definition 4.1 with $\Gamma = \Gamma_E$ by Lemma 4.4. The group $G(N)$ satisfies (e) by assumption. Using Lemma 4.4, we deduce that $[\mathrm{SL}_2(\mathbb{Z}_N) : G'_N] \cdot 2/\gcd(2, N)$ is an element of $\mathscr{I}(\Gamma_E)$.

To complete the proof of the lemma, we need to show that Γ_E has genus 0 or 1 since then $\mathscr{I}(\Gamma_E) \subseteq \mathscr{I}$. The genus of Γ_E is equal to the genus of $X_{G(N)}$ by Proposition 3.7. Since $X_{G(N)}$ has infinitely many rational point, it must have genus 0 or 1 by Faltings' theorem. ☐

4.2. **Exceptional rational points on modular curves.** Let $\mathcal{S}$ be the set of pairs (N, G) with $N \geq 1$ an integer not divisible by any prime $\ell > 13$ and with G a subgroup of $\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$ satisfying the following conditions:

- $\det(G) = (\mathbb{Z}/N\mathbb{Z})^\times$ and $-I \in G$,
- X_G has genus at least 2 or $X_G(\mathbb{Q})$ is finite.

Define the set

$$\mathcal{J} := \bigcup_{(N,G)\in\mathcal{S}} \pi_G(Y_G(\mathbb{Q})).$$

We will prove that $\mathcal{J}$ is finite. We will need the following lemma.

Lemma 4.7. *Fix an integer $m \geq 2$. An open subgroup H of $\mathrm{GL}_2(\mathbb{Z}_m)$ has only a finite number of closed maximal subgroups and they are all open.*

Proof. The lemma follows from the proposition in [Ser97, §10.6] which gives a condition for the *Frattini subgroup* of H to be open; note that H contains a normal subgroup of the form $I + m^e M_2(\mathbb{Z}_m)$ for some $e \geq 1$ and that $I + m^e M_2(\mathbb{Z}_m)$ is the product of pro-ℓ groups with $\ell | m$. □

Proposition 4.8. *The set $\mathcal{J}$ is finite.*

Proof. Fix pairs $(N, G), (N', G') \in \mathcal{S}$ such that N is a divisor of N' and such that reduction modulo N gives a well-defined map $G' \to G$. This gives rise to a morphism $\varphi\colon Y_{G'} \to Y_G$ of curves over $\mathbb{Q}$ such that $\pi_G \circ \varphi = \pi_{G'}$. In particular, $\pi_{G'}(Y_{G'}(\mathbb{Q})) \subseteq \pi_G(Y_G(\mathbb{Q}))$. Therefore,

$$\mathcal{J} = \bigcup_{(N,G)\in\mathcal{S}'} \pi_G(Y_G(\mathbb{Q})),$$

where $\mathcal{S}'$ is the set of pairs $(N, G) \in \mathcal{S}$ for which there is no pair $(N', G') \in \mathcal{S} - \{(N, G)\}$ with N' a divisor of N so that the reduction modulo N defines a map $G \to G'$. For each pair $(N, G) \in \mathcal{S}'$, the set $Y_G(\mathbb{Q})$, and hence also $\pi_G(Y_G(\mathbb{Q}))$, is finite. The finiteness is immediate from the definition of $\mathcal{S}$ when Y_G has genus 0 or 1. If Y_G has genus at least 2, then $Y_G(\mathbb{Q})$ is finite by Faltings' theorem. So to prove that $\mathcal{J}$ is finite, it suffices to show that $\mathcal{S}'$ is finite.

For each pair $(N, G) \in \mathcal{S}'$, let $\tilde{G}$ be the open subgroup of $\mathrm{GL}_2(\mathbb{Z}_m)$ that is the inverse image of G under the reduction map $\mathrm{GL}_2(\mathbb{Z}_m) \to \mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$. Note that we can recover the pair (N, G) from $\tilde{G}$; $N \geq 1$ is the smallest integer such that $\tilde{G}$ contains $\{A \in \mathrm{GL}_2(\mathbb{Z}_m) : A \equiv I \pmod{N}\}$ and G is the image of $\tilde{G}$ in $\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$. Define the set

$$\mathcal{G} := \{\tilde{G} : (N, G) \in \mathcal{S}'\}.$$

We have $|\mathcal{G}| = |\mathcal{S}'|$, so it suffices to show that the set $\mathcal{G}$ is finite.

Suppose that $\mathcal{G}$ is infinite. We now recursively define a sequence $\{M_i\}_{i\geq 0}$ of open subgroups of $\mathrm{GL}_2(\mathbb{Z}_m)$ such that

$$M_0 \supsetneq M_1 \supsetneq M_2 \supsetneq M_3 \supsetneq \dots \tag{4.3}$$

and such that each M_i has infinitely many subgroups in $\mathcal{G}$. Set $M_0 := \mathrm{GL}_2(\mathbb{Z}_m)$. Take an $i \geq 0$ for which M_i has been defined and has infinitely many subgroups in $\mathcal{G}$. Since M_i has only finite many open maximal subgroups by Lemma 4.7, one of the them contains infinitely many subgroups in $\mathcal{G}$; denote such a maximal subgroup by M_{i+1}.

Take any $i \geq 0$. Since there are elements of $\mathcal{G}$ that are proper subgroups of M_i, we deduce that $M_i \supsetneq \tilde{G}$ for some pair $(N, G) \in \mathcal{S}'$. The group $G = \tilde{G}(N)$ is thus a proper subgroup of $M_i(N) \subseteq \mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$. We have $\det(M_i(N)) = (\mathbb{Z}/N\mathbb{Z})^\times$ and $-I \in M_i(N)$ since G has these properties. We have $(N, M_i(N)) \notin \mathcal{S}$ since otherwise (N, G) would not be an element of $\mathcal{S}'$. Therefore, the modular curve $X_{M_i(N)}$ has genus 0 or 1. By Proposition 3.7, the congruence subgroup

$\Gamma_i := \Gamma_{M_i(N)}$ (which consists of $A \in \mathrm{SL}_2(\mathbb{Z})$ with A modulo N in $M_i(N)$) has genus 0 or 1. We have

$$[\mathrm{SL}_2(\mathbb{Z}) : \Gamma_i] = [\mathrm{SL}_2(\mathbb{Z}/N\mathbb{Z}) : M_i(N) \cap \mathrm{SL}_2(\mathbb{Z}/N\mathbb{Z})] = [\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z}) : M_i(N)] = [\mathrm{GL}_2(\mathbb{Z}_m) : M_i],$$

so $[\mathrm{SL}_2(\mathbb{Z}) : \Gamma_i] \to \infty$ as $i \to \infty$ by the proper inclusions (4.3). In particular, there are infinitely many congruence subgroup of genus 0 or 1. However, there are only finitely many congruence subgroups of $\mathrm{SL}_2(\mathbb{Z})$ of genus 0 and 1; moreover, the level of such congruence subgroups is at most 52 by [CP03]. This contradiction implies that $\mathcal{G}$, and hence $\mathcal{S}'$, is finite. $\square$

For each prime ℓ, let $\mathcal{J}_\ell$ be the set of j-invariants of elliptic curves $E/\mathbb{Q}$ for which $\rho_{E,\ell}$ is not surjective.

Proposition 4.9. *The set $\mathcal{J}_\ell$ is finite for all primes $\ell > 13$.*

Proof. Fix a prime $\ell > 13$. By Proposition 3.2, it suffices to show that $X_G(\mathbb{Q})$ is finite for each of the maximal subgroups G of $\mathrm{GL}_2(\mathbb{Z}/\ell\mathbb{Z})$ that satisfy $\det(G) = (\mathbb{Z}/\ell\mathbb{Z})^\times$. Fix such a group G and let $\Gamma = \Gamma_G$ be the congruence subgroup consisting of $A \in \mathrm{SL}_2(\mathbb{Z})$ for which A modulo N lies in G. The curve X_G has the same genus as Γ by Proposition 3.7. If Γ has genus at least 2, then $X_G(\mathbb{Q})$ is finite by Faltings' theorem.

We may thus suppose that Γ has genus 0 or 1. From the description of congruence subgroups of genus 0 and 1 in [CP03], we find that $\ell \in \{17, 19\}$ and that Γ modulo ℓ contains an element of order ℓ. Therefore, after replacing G by a conjugate in $\mathrm{GL}_2(\mathbb{Z}/\ell\mathbb{Z})$, we may assume that G is the subgroup of upper-triangular matrices. So we are left to consider the modular curve $X_0(\ell) := X_G$ with $\ell \in \{17, 19\}$. The curve $X_0(\ell)$, with $\ell \in \{17, 19\}$, indeed has finitely many points (it has a rational cusp, so it is an elliptic curve of conductor $\ell \in \{17, 19\}$; all such elliptic curves have rank 0). $\square$

4.3. **Proof of Theorem 4.2.** Let $\mathcal{J}$ and $\mathcal{J}_\ell$ (with $\ell > 13$) be the sets from §4.2. Define the set

$$J := \mathcal{J} \cup \bigcup_{13 < \ell \leq c} \mathcal{J}_\ell;$$

it is finite by Propositions 4.8 and 4.9.

Take any elliptic curve $E/\mathbb{Q}$ with $j_E \notin J$ for which $\rho_{E,\ell}$ is surjective for all $\ell > c$. Since $j_E \notin J_\ell$ for $13 < \ell \leq c$, the representation $\rho_{E,\ell}$ is surjective for all $\ell > 13$.

Let Γ_E be the congruence subgroup from §4.1; denote its level by N_0 and define N as in the beginning of the section. Let $G(N)$ be the subgroup of $\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$ from §4.1 associated to $E/\mathbb{Q}$.

Lemma 4.10. *The set $X_{G(N)}(\mathbb{Q})$ is infinite.*

Proof. The integer N is not divisible by any prime $\ell > 13$ since $\rho_{E,\ell}$ is surjective for all $\ell > 13$. If $(N, G(N)) \in \mathcal{S}$, then $j_E \in \pi_{G(N)}(Y_{G(N)}(\mathbb{Q})) \subseteq \mathcal{J} \subseteq J$. Since $j_E \notin J$ by assumption, we have $(N, G(N)) \notin \mathcal{S}$. We have $\det(G(N)) = (\mathbb{Z}/N\mathbb{Z})^\times$ and $-I \in G(N)$, so $(N, G(N)) \notin \mathcal{S}$ implies that $X_{G(N)}$ has genus 0 or 1, and that $X_{G(N)}(\mathbb{Q})$ is infinite. $\square$

Lemmas 4.6 and 4.10 together imply that $[\mathrm{GL}_2(\widehat{\mathbb{Z}}) : \rho_E(\mathrm{Gal}_\mathbb{Q})]$ is an element of $\mathscr{I}$.

4.4. **Proof of Lemma 4.5.** Let d be the product of primes that divide m but not N; it divides $2 \cdot 3 \cdot 5$. Since $G_m \cap \mathrm{SL}_2(\mathbb{Z}_m)$ contains $\{A \in \mathrm{SL}_2(\mathbb{Z}_m) : A \equiv I \pmod{N_0}\}$, we have

$$G_m \cap \mathrm{SL}_2(\mathbb{Z}_m) = W \times \mathrm{SL}_2(\mathbb{Z}_d).$$

for a subgroup W of $\mathrm{SL}_2(\mathbb{Z}_N)$ containing $\{A \in \mathrm{SL}_2(\mathbb{Z}_N) : A \equiv I \pmod{N_0}\}$. Since $G_m \cap \mathrm{SL}_2(\mathbb{Z}_m)$ is a normal subgroup of G_m, the group W is normal in G_N. We have $G_d = \mathrm{GL}_2(\mathbb{Z}_d)$, since $G_d \supseteq \mathrm{SL}_2(\mathbb{Z}_d)$ and $\det(G_d) = \mathbb{Z}_d^\times$ (note that $\det(\rho_E(\mathrm{Gal}_\mathbb{Q})) = \widehat{\mathbb{Z}}^\times$).

Now consider the quotient map

$$\varphi\colon G_N \times G_d \to G_N/W \times G_d/\operatorname{SL}_2(\mathbb{Z}_d).$$

We can view G_m as an open subgroup of $G_N \times G_d$; it projects surjectively on both of the factors. The group G_m contains $W \times \operatorname{SL}_2(\mathbb{Z}_d)$, so there is an open subgroup Y of $G_N/W \times G_d/\operatorname{SL}_2(\mathbb{Z}_d)$ for which $G_m = \varphi^{-1}(Y)$.

Take any matrices $B_1, B_2 \in G_d = \operatorname{GL}_2(\mathbb{Z}_d)$ with $\det(B_1) = \det(B_2)$; equivalently, with the same image in $G_d/\operatorname{SL}_2(\mathbb{Z}_d)$. There is a matrix $A \in G_N$ such that $(A, B_1) \in G_m$ and hence also $(A, B_2) \in G_m$ since $\varphi(A, B_1) = \varphi(A, B_2)$. Therefore, the commutator subgroup G_m' contains the element

$$(A, B_1) \cdot (A, B_2) \cdot (A, B_1)^{-1} \cdot (A, B_2)^{-1} = (I, B_1B_2B_1^{-1}B_2^{-1}).$$

By Lemma 4.11(iv) below, the group $\operatorname{GL}_2(\mathbb{Z}_d)'$ is topologically generated by the set

$$\big\{B_1B_2B_1^{-1}B_2^{-1} : B_1, B_2 \in \operatorname{GL}_2(\mathbb{Z}_d),\ \det(B_1) = \det(B_2)\big\},$$

and hence $G_m' \supseteq \{I\} \times \operatorname{GL}_2(\mathbb{Z}_d)'$. We have an inclusion $G_m' \subseteq G_N' \times G_d' = G_N' \times \operatorname{GL}_2(\mathbb{Z}_d)'$ and the projections of G_m' onto the first and second factors are both surjective; since $G_m \supseteq \{I\} \times \operatorname{GL}_2(\mathbb{Z}_d)'$ we find that

$$G_m' = G_N' \times \operatorname{GL}_2(\mathbb{Z}_d)'. \tag{4.4}$$

Lemma 4.11.

(i) *For $\ell \geq 5$, we have $\operatorname{SL}_2(\mathbb{Z}_\ell)' = \operatorname{SL}_2(\mathbb{Z}_\ell)$.*

(ii) *For $\ell = 2$ or 3, let $b = 4$ or 3, respectively. Then reduction modulo b induces an isomorphism*

$$\operatorname{SL}_2(\mathbb{Z}_\ell)/\operatorname{SL}_2(\mathbb{Z}_\ell)' \xrightarrow{\sim} \operatorname{SL}_2(\mathbb{Z}/b\mathbb{Z})/\operatorname{SL}_2(\mathbb{Z}/b\mathbb{Z})'$$

of cyclic groups of order b.

(iii) *We have $\operatorname{GL}_2(\mathbb{Z}_3)' = \operatorname{SL}_2(\mathbb{Z}_3)$ and $[\operatorname{SL}_2(\mathbb{Z}_2) : \operatorname{GL}_2(\mathbb{Z}_2)'] = 2$.*

(iv) *For each positive integer d, the group $\operatorname{GL}_2(\mathbb{Z}_d)'$ is topologically generated by the set*

$$\{ABA^{-1}B^{-1} : A, B \in \operatorname{GL}_2(\mathbb{Z}_d),\ \det(A) = \det(B)\}.$$

Proof. For part (i) and (ii), see [Zyw10, Lemma A.1]. To verify (iii), it suffices by (ii) to show that $\operatorname{GL}_2(\mathbb{Z}/3\mathbb{Z})' = \operatorname{SL}_2(\mathbb{Z}/3\mathbb{Z})$ and $[\operatorname{SL}_2(\mathbb{Z}/4\mathbb{Z}) : \operatorname{GL}_2(\mathbb{Z}/4\mathbb{Z})'] = 2$; this is an easy computation.

Finally consider (iv). Without loss of generality, we may assume that d is a prime, say ℓ. The topological group generated by the set $\mathcal{C} = \{ABA^{-1}B^{-1} : A, B \in \operatorname{GL}_2(\mathbb{Z}_\ell),\ \det(A) = \det(B)\}$ contains $\operatorname{SL}_2(\mathbb{Z}_\ell)'$, so it suffices to show that the image of $\mathcal{C}$ generates $\operatorname{GL}_2(\mathbb{Z}_\ell)'/\operatorname{SL}_2(\mathbb{Z}_\ell)'$. If $\ell \geq 5$, this is trivial since $\operatorname{GL}_2(\mathbb{Z}_\ell)'$ and $\operatorname{SL}_2(\mathbb{Z}_\ell)'$ both equal $\operatorname{SL}_2(\mathbb{Z}_\ell)$ by (i). For $\ell = 2$ or 3, it suffices by part (ii) to show that $\operatorname{GL}_2(\mathbb{Z}/b\mathbb{Z})'$ is generated by $ABA^{-1}B^{-1}$ with matrices $A, B \in \operatorname{GL}_2(\mathbb{Z}/b\mathbb{Z})$ having the same determinant; this again is an easy calculation. □

Before computing G', we first state Goursat's lemma; we will give a more general version than needed so that it can be cited in future work.

Lemma 4.12 (Goursat's Lemma)**.** *Let $B_1, \ldots, B_n$ be profinite groups. Assume that for distinct $1 \leq i, j \leq n$, the groups B_i and B_j have no finite simple groups as common quotients. Suppose that H is a closed subgroup of $\prod_{i=1}^n B_i$ that satisfies $p_j(H) = B_j$ for all j where $p_j\colon \prod_{i=1}^n B_i \to B_j$ is the projection map. Then $H = \prod_{i=1}^n B_i$.*

Proof. We proceed by induction on n. The case $n = 1$ is trivial, so assume that $n = 2$. The kernel of $p_1|_H$ is a closed subgroup of H of the form $\{I\} \times N_2$, and similarly the kernel of $p_2|_H$ is of the form $N_1 \times \{I\}$. The group $N = N_1 \times N_2$ is a closed normal subgroup of H. Since $p_1|_H$ is surjective, we find that $N_1 = p_1(N)$ is a closed normal subgroup of B_1; this gives an isomorphism $H/N \cong B_1/N_1$ of profinite groups. Similarly, we have $H/N \cong B_2/N_2$ and thus B_1/N_1 and B_2/N_2 are isomorphism.

Since we have assumed that B_1 and B_2 have no common finite simple quotients, we deduce that $B_1 = N_1$ and $B_2 = N_2$. This proves the $n = 2$ case since H contains $N_1 \times N_2 = B_1 \times B_2$.

Now fix an $n \geq 3$ and assume that the $n-1$ case of the lemma has been proved. Then the image $\tilde{H}$ of H in $C := \prod_{i=1}^{n-1} B_i$ is a closed subgroup such that the projection $\tilde{H} \to B_i$ is surjective for all $1 \leq i \leq n-1$. By our inductive hypothesis, we have $\tilde{H} = C$. So H is a closed subgroup of $C \times B_n$ and the projections $H \to C$ and $H \to B_n$ are surjective. By the $n = 2$ case, it suffices to show any finite simple quotient of C is not a quotient of B_n. Take any open normal subgroup U of C such that C/U is a finite simple group. There is an integer $1 \leq j \leq n-1$ for which the projection $U \to B_j$ is not surjective (if not, then we could use our inductive hypothesis to show that $U = C$). For simplicity, suppose $j = 1$; then U is of the form $N_1 \times B_2 \times \cdots \times B_{n-1}$ where N_1 is an open normal subgroup of B_1. Since $C/U \cong B_1/N_1$, we deduce from the hypothesis on the B_i that C/U is not a quotient of B_n. $\square$

We claim that $G'_\ell = \mathrm{SL}_2(\mathbb{Z}_\ell)$ for every prime $\ell \nmid m$. We have the easy inclusions $G'_\ell \subseteq \mathrm{GL}_2(\mathbb{Z}_\ell)' \subseteq \mathrm{SL}_2(\mathbb{Z}_\ell)$. By [Ser89, IV Lemma 3] and $\ell > 5$ (since $\ell \nmid m$), we have $G'_\ell = \mathrm{SL}_2(\mathbb{Z}_\ell)$ if and only if the image of G'_ℓ in $\mathrm{SL}_2(\mathbb{Z}/\ell\mathbb{Z})$ is $\mathrm{SL}_2(\mathbb{Z}/\ell\mathbb{Z})$. It thus suffices to show that $\rho_{E,\ell}(\mathrm{Gal}_\mathbb{Q})' = \mathrm{SL}_2(\mathbb{Z}/\ell\mathbb{Z})$. Since $\ell \nmid m$, we have $\rho_{E,\ell}(\mathrm{Gal}_\mathbb{Q}) = \mathrm{GL}_2(\mathbb{Z}/\ell\mathbb{Z})$ and hence $\rho_{E,\ell}(\mathrm{Gal}_\mathbb{Q})' = \mathrm{SL}_2(\mathbb{Z}/\ell\mathbb{Z})$ by Lemma 4.11(i); this proves our claim.

We can view G' as a subgroup of $G'_m \times \prod_{\ell \nmid m} \mathrm{SL}_2(\mathbb{Z}_\ell)$. The projection of G' to the the factors G'_m and $\mathrm{SL}_2(\mathbb{Z}_\ell) = G'_\ell$ with $\ell \nmid m$ are all surjective.

Fix a prime $\ell \geq 5$. The simple group $\mathrm{PSL}_2(\mathbb{F}_\ell)$ is a quotient of $\mathrm{SL}_2(\mathbb{Z}_\ell)$. Since ℓ-groups are solvable and $\mathrm{SL}_2(\mathbb{Z}_\ell)' = \mathrm{SL}_2(\mathbb{Z}_\ell)$ by Lemma 4.11(i), we find that $\mathrm{PSL}_2(\mathbb{F}_\ell)$ is the only simple group that is a quotient of $\mathrm{SL}_2(\mathbb{Z}_\ell)$. Note that the groups $\mathrm{PSL}_2(\mathbb{F}_\ell)$ are non-isomorphic for different ℓ; in fact, they have different cardinalities.

Take any prime $\ell \nmid m$, and hence $\ell > 5$. We claim that the simple group $\mathrm{PSL}_2(\mathbb{F}_\ell)$ is not isomorphic to a quotient of G'_m. Indeed, *any* closed subgroup H of $\mathrm{GL}_2(\mathbb{Z}_m)$ has no quotients isomorphic to $\mathrm{PSL}_2(\mathbb{F}_\ell)$ with $\ell > 5$ and $\ell \nmid m$ (this follows from the calculation of the groups $\mathrm{Occ}(\mathrm{GL}_2(\mathbb{Z}_\ell))$ in [Ser98, IV-25]). We can now apply Goursat's lemma (Lemma 4.12) to deduce that

$$G' = G'_m \times \prod_{\ell \nmid m} \mathrm{SL}_2(\mathbb{Z}_\ell).$$

Therefore, $[\mathrm{SL}_2(\widehat{\mathbb{Z}}) : G'] = [\mathrm{SL}_2(\mathbb{Z}_m) : G'_m]$. By (4.4), we have

$$[\mathrm{SL}_2(\mathbb{Z}_m) : G'_m] = [\mathrm{SL}_2(\mathbb{Z}_N) : G'_N] \cdot [\mathrm{SL}_2(\mathbb{Z}_d) : \mathrm{GL}_2(\mathbb{Z}_d)'].$$

By Lemma 4.11, $[\mathrm{SL}_2(\mathbb{Z}_d) : \mathrm{GL}_2(\mathbb{Z}_d)'] = \prod_{\ell | d} [\mathrm{SL}_2(\mathbb{Z}_\ell) : \mathrm{GL}_2(\mathbb{Z}_\ell)']$ is equal to 1 if d is odd and 2 if d is even. Since N and d have opposite parities, we conclude that $[\mathrm{SL}_2(\mathbb{Z}_m) : G'_m]$ is equal to $[\mathrm{SL}_2(\mathbb{Z}_N) : G'_N]$ if N is even and $[\mathrm{SL}_2(\mathbb{Z}_N) : G'_N] \cdot 2$ if N is odd. The lemma is now immediate.

5. Index computations

In §1.1, we defined the set

$$\mathcal{I} = \left\{ \begin{array}{c} 2, 4, 6, 8, 10, 12, 16, 20, 24, 30, 32, 36, 40, 48, 54, 60, 72, 84, 96, 108, 112, 120, 144, \\ 192, 220, 240, 288, 336, 360, 384, 504, 576, 768, 864, 1152, 1200, 1296, 1536 \end{array} \right\}.$$

In §4, we defined the set of integers

$$\mathscr{I} := \bigcup\nolimits_\Gamma \mathscr{I}(\Gamma),$$

where Γ runs over the congruence subgroups of $\mathrm{SL}_2(\mathbb{Z})$ of genus 0 or 1. The goal of this section is to outline the computations needed to verify the following.

Proposition 5.1. *We have $\mathscr{I} = \mathcal{I}$.*

The computations in this section were performed with `Magma` [BCP97]; code for the computations can be found at

http://www.math.cornell.edu/~zywina/papers/PossibleIndices/

Let S_0 and S_1 be sets of representatives of the congruence subgroups of $\mathrm{SL}_2(\mathbb{Z})$ containing $-I$, up to conjugacy in $\mathrm{GL}_2(\mathbb{Z})$, with genus 0 and 1, respectively. Set $S := S_0 \cup S_1$. Since the set $\mathscr{I}(\Gamma)$ does not change if we replace Γ by $\pm\Gamma$ or by a conjugate subgroup in $\mathrm{GL}_2(\mathbb{Z})$, we have

$$\mathscr{I} = \bigcup\nolimits_{\Gamma \in S} \mathscr{I}(\Gamma).$$

Cummin and Pauli [CP03] have classified the congruence subgroups of $\mathrm{PSL}_2(\mathbb{Z})$ with genus 0 or 1, up to conjugacy in $\mathrm{PGL}_2(\mathbb{Z})$. We thus have a classification of the congruence subgroups Γ of $\mathrm{SL}_2(\mathbb{Z})$, up to conjugacy in $\mathrm{GL}_2(\mathbb{Z})$, of genus 0 or 1 that contain $-I$. Moreover, they have made available an explicit list[1] of such congruence subgroups; each congruence subgroup is given by a level N and set of generators of its image in $\mathrm{SL}_2(\mathbb{Z}/N\mathbb{Z})/\{\pm I\}$. In our computations, we will let S_0 and S_1 consist of congruence subgroups from the explicit list of Cummin and Pauli.

5.1. **Computing indices.** Fix a congruence subgroup Γ of $\mathrm{SL}_2(\mathbb{Z})$ that contains $-I$ and has level N_0. Let N be the integer N_0, $4N_0$ or $2N_0$ when $v_2(N_0)$ is 0, 1 or at least 2, respectively. For simplicity, we will assume that $N > 1$.

We first explain how we computed the subgroups $G(N)$ of $\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$ that satisfy conditions (a), (b) and (c) of Definition 4.1. Instead of directly looking for subgroups in $\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$, we will search for certain abelian subgroups in a smaller group.

Let H be the the image of $\pm\Gamma = \Gamma$ in $\mathrm{SL}_2(\mathbb{Z}/N\mathbb{Z})$. Define the subgroup $\widetilde{H} := (\mathbb{Z}/N\mathbb{Z})^\times \cdot H$ of $\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$. We may assume that $H = \widetilde{H} \cap \mathrm{SL}_2(\mathbb{Z}/N\mathbb{Z})$; otherwise, conditions (a) and (b) are incompatible.

Let $\mathcal{N}$ be the normalizer of $\widetilde{H}$ (equivalently, of H) in $\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$ and set $\mathcal{C} := \mathcal{N}/\widetilde{H}$. Since $\det(\widetilde{H}) = ((\mathbb{Z}/N\mathbb{Z})^\times)^2$, the determinant induces a homomorphism

$$\det\colon \mathcal{C} \to (\mathbb{Z}/N\mathbb{Z})^\times/((\mathbb{Z}/N\mathbb{Z})^\times)^2 =: Q_N.$$

Lemma 5.2. *The subgroups $G(N)$ of $\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$ that satisfy conditions (a), (b) and (c) of Definition 4.1 are precisely the groups obtained by taking the inverse image under $\mathcal{N} \to \mathcal{C}$ of the subgroups W of $\mathcal{C}$ for which the determinant induces an isomorphism $W \xrightarrow{\sim} Q_N$.*

Proof. Let $B := G(N)$ be a subgroup of $\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$ that satisfies conditions (a), (b) and (c). The group B contains $\widetilde{H}$ by (a) and (b). For any matrix $A \in B$ with $\det(A)$ a square, there is a scalar $\lambda \in (\mathbb{Z}/N\mathbb{Z})^\times$ such that $\det(\lambda A) = 1$. Since $B \cap \mathrm{SL}_2(\mathbb{Z}/N\mathbb{Z}) = H$ by (a), we deduce that $\widetilde{H}$ consists precisely of the element of B with square determinant. The determinant thus gives rise to an exact sequence

$$1 \to \widetilde{H} \hookrightarrow B \xrightarrow{\det} Q_N \to 1. \tag{5.1}$$

Therefore, $\widetilde{H}$ is a normal subgroup of B, and hence $B \subseteq \mathcal{N}$, and the determinant map induces an isomorphism $B/\widetilde{H} \xrightarrow{\sim} Q_N$. Let W be the image of the natural injection $B/\widetilde{H} \hookrightarrow \mathcal{N}/\widetilde{H} = \mathcal{C}$; it satisfies the conditions for W in the statement of the lemma.

Now take any subgroup W of $\mathcal{C}$ for which the determinant gives an isomorphism $W \xrightarrow{\sim} Q_N$. Let B be the inverse image of W under the map $\mathcal{N} \to \mathcal{C}$. The short exact sequence (5.1) holds. Therefore, $B \cap \mathrm{SL}_2(\mathbb{Z}/N\mathbb{Z})$ is equal to $\widetilde{H} \cap \mathrm{SL}_2(\mathbb{Z}/N\mathbb{Z}) = H$. We have $B \supseteq (\mathbb{Z}/N\mathbb{Z})^\times \cdot I$ since

[1] See http://www.uncg.edu/mat/faculty/pauli/congruence/congruence.html

$B \supseteq \widetilde{H}$. So $\det(B) \supseteq ((\mathbb{Z}/N\mathbb{Z})^\times)^2$; with $\det(B/\widetilde{H}) = Q_N$, this implies that $\det(B) = (\mathbb{Z}/N\mathbb{Z})^\times$. We have verified that $G(N) := B$ satisfies conditions (a), (b) and (c). $\square$

We first compute the subgroups W of $\mathcal{C}$ for which the determinant map $\mathcal{N}/\overline{H} \to Q_N$ gives an isomorphism $W \xrightarrow{\sim} Q_N$. By Lemma 5.2, the subgroups $G(N)$ of $\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$ that satisfy the conditions (a), (b) and (c) of Definition 4.1 are precisely the inverse images of the groups W under the quotient map $\mathcal{N} \to \mathcal{C}$. We can then check condition (d) for each of the groups $G(N)$.

Now fix one of the finite number of groups $G(N)$ that satisfies conditions (a), (b), (c) and (d) of Definition 4.1. Let G be the inverse image of $G(N)$ under the reduction map $\mathrm{GL}_2(\mathbb{Z}_N) \to \mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$. As usual, for an integer M dividing some power of N, we let $G(M)$ be the image of G in $\mathrm{GL}_2(\mathbb{Z}/M\mathbb{Z})$; note that $G(N)$ agrees with the previous notation.

We shall now describe how to compute the index $[\mathrm{SL}_2(\mathbb{Z}_N) : G']$; this is needed in order to compute $\mathscr{I}(\Gamma)$. We remark that $G'(M) = G(M)'$.

Lemma 5.3. *The group G' contains $\{A \in \mathrm{SL}_2(\mathbb{Z}_N) : A \equiv I \pmod{N^2}\}$. In particular, we have $[\mathrm{SL}_2(\mathbb{Z}_N) : G'] = [\mathrm{SL}_2(\mathbb{Z}/N^2\mathbb{Z}) : G(N^2)']$.*

Proof. Since $G \supseteq I + NM_2(\mathbb{Z}_N)$, it suffices to prove that $(I + NM_2(\mathbb{Z}_N))' = \mathrm{SL}_2(\mathbb{Z}_N) \cap (I + N^2M_2(\mathbb{Z}_N))$. It suffices to prove that $(I + qM_2(\mathbb{Z}_q))' = \mathrm{SL}_2(\mathbb{Z}_q) \cap (I + q^2M_2(\mathbb{Z}_q))$ for any prime power $q > 1$; this is Lemma 1 of [LT76, p.163]. $\square$

Lemma 5.3 allows us to compute $[\mathrm{SL}_2(\mathbb{Z}_N) : G']$ by computing the finite group $G(N^2)'$. In practice, we will use the following to reduce the computation to finding $G(M)'$ for some, possibly smaller, divisor M of N^2.

Lemma 5.4. *Let r be the product of the primes dividing N. Let $M > 1$ be an integer having the same prime divisors as N. If $G(rM)'$ contains $\{A \in \mathrm{SL}_2(\mathbb{Z}/rM\mathbb{Z}) : A \equiv I \pmod{M}\}$, then $[\mathrm{SL}_2(\mathbb{Z}_N) : G'] = [\mathrm{SL}_2(\mathbb{Z}/M\mathbb{Z}) : G(M)']$.*

Proof. For each positive integer m, define the group $\mathcal{S}_m := \{A \in \mathrm{SL}_2(\mathbb{Z}_m) : A \equiv I \pmod{m}\}$.

Let H be a closed subgroup of $\mathrm{SL}_2(\mathbb{Z}_N)$ whose image in $\mathrm{SL}_2(\mathbb{Z}/rM\mathbb{Z})$ contains $\{A \in \mathrm{SL}_2(\mathbb{Z}/rM\mathbb{Z}) : A \equiv I \pmod{M}\}$. We claim that $H \supseteq \mathcal{S}_M$; the lemma will follow from the claim with $H = G'$. By replacing H with $H \cap \mathcal{S}_M$, we may assume that H is a closed subgroup of $\mathcal{S}_M$. Since $\mathcal{S}_M$ is a product of the pro-ℓ groups $\mathcal{S}_{\ell^{v_\ell(M)}}$ with $\ell | M$, we may further assume that M is a power of a prime ℓ and hence $r = \ell$.

So fix a prime power $\ell^e > 1$ and let H be a closed subgroup of $\mathcal{S}_{\ell^e}$ for which $H(\ell^{e+1}) = \{A \in \mathrm{SL}_2(\mathbb{Z}/\ell^{e+1}\mathbb{Z}) : A \equiv I \pmod{\ell^e}\}$; we need to prove that $H = \mathcal{S}_{\ell^e}$.

For each integer $i \geq 1$, define $H_i := H \cap (I + \ell^i M_2(\mathbb{Z}_\ell))$ and $\mathfrak{h}_i := H_i/H_{i+1}$. For any $A \in M_2(\mathbb{Z}_\ell)$ with $I + \ell^i A \in \mathrm{SL}_2(\mathbb{Z}_\ell)$, we have $\mathrm{tr}(A) \equiv 0 \pmod{\ell}$. The map $H_i \to M_2(\mathbb{Z}_\ell)$, $I + \ell^i A \mapsto A$ thus induces a homomorphism

$$\varphi_i \colon \mathfrak{h}_i \hookrightarrow \mathfrak{sl}_2(\mathbb{F}_\ell),$$

where $\mathfrak{sl}_2(\mathbb{F}_\ell)$ is the subgroup of trace 0 matrices in $M_2(\mathbb{F}_\ell)$. Using that H is closed, we deduce that $H = \mathcal{S}_{\ell^e}$ if and only if φ_i is surjective for all $i \geq e$.

We now show that φ_i is surjective for all $i \geq e$. We proceed by induction on i; the homomorphism φ_e is surjective by our initial assumption on H. Now suppose that φ_i is surjective for a fixed $i \geq e$. Take any matrix B in the set $\mathcal{B} := \{\left(\begin{smallmatrix} 0 & 1 \\ 0 & 0 \end{smallmatrix}\right), \left(\begin{smallmatrix} 0 & 0 \\ 1 & 0 \end{smallmatrix}\right), \left(\begin{smallmatrix} 1 & 1 \\ -1 & -1 \end{smallmatrix}\right)\}$. The matrix $I + \ell^i B$ has determinant 1, so the surjectivity of φ_i implies that there is a matrix $A \in M_2(\mathbb{Z}_\ell)$ with $A \equiv B \pmod{\ell}$ such that $h := I + \ell^i A$ is an element of H.

Working modulo ℓ^{2i+1}, we find that $(\ell^i A)^2 = \ell^{2i}A^2 \equiv \ell^{2i}B^2 = 0$, where the last equality uses that $B^2 = 0$. In particular, $(\ell^i A)^2 \equiv 0 \pmod{\ell^{i+2}}$. Therefore,

$$h^\ell \equiv I + \tbinom{\ell}{1}\ell^i A \equiv I + \ell^{i+1}A \equiv I + \ell^{i+1}B \pmod{\ell^{i+2}}.$$

Since $h^\ell \in H$, we find that B modulo ℓ lies in the image of φ_{i+1}. Since $\mathfrak{sl}_2(\mathbb{F}_\ell)$ is generated by the $B \in \mathcal{B}$, we deduce that φ_{i+1} is surjective. $\square$

5.2. **Genus 0 computations.** In this section, we compute the set of integers

$$\mathscr{I}_0 := \bigcup_{\Gamma \in S_0} \mathscr{I}(\Gamma).$$

Instead of computing $\mathscr{I}(\Gamma)$, we will compute two related quantities. Let $\mathscr{I}'(\Gamma)$ be the set of integers as in Definition 4.1 but with condition (e) excluded. Let $\mathscr{I}''(\Gamma)$ be the set of integers as in Definition 4.1 with condition (e) excluded and satisfying the additional condition that $X^\infty_{G(N)}(\mathbb{Q}_p)$ is empty for at most one prime $p|N$.

Lemma 5.5. *For a congruence subgroup Γ of genus 0, we have $\mathscr{I}''(\Gamma) \subseteq \mathscr{I}(\Gamma) \subseteq \mathscr{I}'(\Gamma)$.*

Proof. The inclusion $\mathscr{I}(\Gamma) \subseteq \mathscr{I}'(\Gamma)$ is obvious. So assume that $G(N)$ is any group satisfying conditions (a)–(d) of Definition 4.1 and that $X^\infty_{G(N)}(\mathbb{Q}_p)$ is empty for at most one prime $p|N$. To prove the inclusion $\mathscr{I}''(\Gamma) \subseteq \mathscr{I}(\Gamma)$, we need to verify that $X := X_{G(N)}$ has infinitely many $\mathbb{Q}$-points. Note that the curve $X_\mathbb{Q}$ is smooth and projective; it has genus 0 by our assumption on Γ and Proposition 3.7.

We claim that $X(\mathbb{Q}_v)$ is non-empty for all places v of $\mathbb{Q}$; the places corresponds to the primes p or to ∞, where $\mathbb{Q}_\infty = \mathbb{R}$. Condition (d) and Proposition 3.5 imply that $X(\mathbb{R})$ is non-empty. Now take any prime $p \nmid N$. As an $\mathbb{Z}[1/N]$-scheme X has good reduction at p and hence the fiber X over $\mathbb{F}_p$ is a smooth and projective curve of genus 0. Therefore, $X(\mathbb{F}_p)$ is non-empty and any of the points can be lifted by Hensel's lemma to a point in $X(\mathbb{Q}_p)$. By our hypothesis on the sets $X^\infty_{G(N)}(\mathbb{Q}_p)$ with $p|N$, we deduce that there is at most one prime p_0 such that $X(\mathbb{Q}_{p_0})$ is empty.

So suppose that there is precisely one prime p_0 for which $X(\mathbb{Q}_{p_0})$ is empty. The curve $X_\mathbb{Q}$ has a model given by a conic of the form $ax^2 + by^2 - z^2 = 0$ with $a, b \in \mathbb{Q}^\times$. The *Hilbert symbol* $(a, b)_v$, for a place v, is equal to $+1$ if $X(\mathbb{Q}_v) \neq \emptyset$ and -1 otherwise. Therefore, $\prod_v (a, b) = (a, b)_{p_0} = -1$. However, we have $\prod_v (a, b) = 1$ by reciprocity. This contradiction proves our claim that $X(\mathbb{Q}_v)$ is non-empty for all places v of $\mathbb{Q}$.

The curve $X_\mathbb{Q}$ has genus 0 so it satisfies the Hasse principle, and hence has a $\mathbb{Q}$-rational point. The curve $X_\mathbb{Q}$ is thus isomorphic to $\mathbb{P}^1_\mathbb{Q}$ and has infinitely many $\mathbb{Q}$-points. $\square$

We shall use the explicit set S_0 due to Cummin and Pauli. For each $\Gamma \in S_0$, it is straightforward to compute the set $\mathscr{I}'(\Gamma)$ using the method in §5.1.

Using Lemma 3.4 and the discussion in §5.1, we can also compute $\mathscr{I}''(\Gamma)$. Fix a prime p dividing N. Take e so that $p^e \parallel N$ and set $M = N/p^e$. The image of the character $\chi_N \colon \mathrm{Gal}_{\mathbb{Q}_p} \to (\mathbb{Z}/N\mathbb{Z})^\times = (\mathbb{Z}/p^e\mathbb{Z})^\times \times (\mathbb{Z}/M\mathbb{Z})^\times$ arising from the Galois action on the N-th roots of unity is $(\mathbb{Z}/p^e\mathbb{Z})^\times \times \langle p \rangle$.

Our `Magma` computations show that $\bigcup_{\Gamma \in S_0} \mathscr{I}''(\Gamma) = \mathcal{I}_0$ and $\bigcup_{\Gamma \in S_0} \mathscr{I}'(\Gamma) = \mathcal{I}_0$, where

$$\mathcal{I}_0 := \left\{ \begin{array}{c} 2, 4, 6, 8, 10, 12, 16, 20, 24, 30, 32, 36, 40, 48, 54, 60, 72, 84, 96, 108, 112, 120, 144, \\ 192, 288, 336, 384, 576, 768, 864, 1152, 1200, 1296, 1536 \end{array} \right\}.$$

Using the inclusions of Lemma 5.5, we deduce that $\mathscr{I}_0 = \mathcal{I}_0$.

Remark 5.6. From our genus 0 computations, we find that S_0 has cardinality 121 which led to 331 total groups $G(N)$ that satisfied (a)–(d) with respect to some $\Gamma \in S_0$.

5.3. **Genus 1 computations.** Now define the set of integers

$$\mathscr{I}_1 := \bigcup\nolimits_{\Gamma\in S_1} (\mathscr{I}(\Gamma) - \mathcal{I}_0),$$

where $\mathcal{I}_0$ is the set from §5.2.

Instead of computing $\mathscr{I}(\Gamma)$, we will compute a related quantity. We define $\mathscr{I}'''(\Gamma)$ to be the set of integers as in Definition 4.1 with condition (e) excluded and satisfying the additional condition that the Mordell-Weil group of the Jacobian J of the curve $X_{G(N)}$ over $\mathbb{Q}$ has positive rank. For a congruence subgroup Γ of genus 1, we have an inclusion $\mathscr{I}(\Gamma) \subseteq \mathscr{I}'''(\Gamma)$ since a genus 1 curve over $\mathbb{Q}$ that has a $\mathbb{Q}$-point is isomorphic to its Jacobian. Therefore,

$$\mathscr{I}_1 \subseteq \bigcup\nolimits_{\Gamma\in S_1} (\mathscr{I}'''(\Gamma) - \mathcal{I}_0).$$

We now explain how to compute $\mathscr{I}'''(\Gamma) - \mathcal{I}_0$ for a fixed congruence subgroup Γ of genus 1. As described in §5.1, we can compute the subgroups $G(N)$ satisfying the conditions (a)–(d). For each group $G(N)$, it is described in §5.1 how to compute $[\mathrm{SL}_2(\mathbb{Z}_N) : G']$, where G is the inverse image of $G(N)$ under the reduction map $\mathrm{GL}_2(\mathbb{Z}_N) \to \mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$. We may assume that $[\mathrm{SL}_2(\mathbb{Z}_N) : G'] \cdot 2/\gcd(2, N) \notin \mathcal{I}_0$ since otherwise it does not contribute to $\mathscr{I}'''(\Gamma) - \mathcal{I}_0$.

Let J be the Jacobian of the curve $X_{G(N)}$ over $\mathbb{Q}$; it is an elliptic curve since Γ has genus 1. Let us now explain how to compute the rank of $J(\mathbb{Q})$ (and hence finish our method for computing $\mathscr{I}'''(\Gamma) - \mathcal{I}_0$) without having to compute a model for X_G. Moreover, we shall determine the elliptic curve J up to isogeny (defined over $\mathbb{Q}$); note that the Mordell rank is an isogeny invariant.

The curve J has good reduction at all primes $p \nmid N$ since the $\mathbb{Z}[1/N]$-scheme $X_{G(N)}$ is smooth. If $E/\mathbb{Q}$ is an elliptic curve with good reduction at all primes $p \nmid N$, then its conductor divides $N_{\max} := \prod_{p|N} p^{e_p}$, where $e_2 = 8$, $e_3 = 5$ and $e_p = 2$ otherwise. One can compute a finite list of elliptic curves

$$E_1, \dots, E_n$$

over $\mathbb{Q}$ that represent the isogeny classes of elliptic curves over $\mathbb{Q}$ with good reduction at $p \nmid N$. In our computations, we will have $N_{\max} \leq 2^8 \cdot 3^5 = 62208$ and hence the representative curves E_i can all be found in Cremona's database of elliptic curves which are included in `Magma` (it currently contains all elliptic curves over $\mathbb{Q}$ with conductor at most 300000). It remains to determine which curve E_i is isogenous to J.

Take any prime $p \nmid N$. Using the methods of §3.6, we can compute the cardinality of $X_{G(N)}(\mathbb{F}_p)$ and hence also the *trace of Frobenius*

$$a_p(J) = p + 1 - |J(\mathbb{F}_p)| = p + 1 - |X_{G(N)}(\mathbb{F}_p)|.$$

If $a_p(E_i) \neq a_p(J)$, then E_i and J are not isogenous elliptic curves over $\mathbb{Q}$. By computing $a_p(J)$ for enough primes $p \nmid N$, one can eventually eliminate all but one curve E_{i_0} which then must be isogenous to J. There are then known methods to determine the Mordell rank of E_{i_0} and hence also of J.

Our `Magma` computations show that

$$\bigcup_{\Gamma\in S_1} (\mathscr{I}'''(\Gamma) - \mathcal{I}_0) = \{220, 240, 360, 504\}.$$

In particular, $\mathscr{I}_1 \subseteq \{220, 240, 360, 504\}$.

We now describe how the values 220, 240, 360 and 504 arise in our computations.

For an odd prime ℓ, let $\mathcal{N}_\ell^-$ be the normalizer in $\mathrm{GL}_2(\mathbb{Z}/\ell\mathbb{Z})$ of a non-split Cartan subgroup and let $\mathcal{N}_\ell^+$ be the normalizer in $\mathrm{GL}_2(\mathbb{Z}/\ell\mathbb{Z})$ of a split Cartan subgroup. Define $G_1 := \mathcal{N}_{11}^-$. We can

identify $\mathcal{N}_3^- \times \mathcal{N}_5^-$ and $\mathcal{N}_3^- \times \mathcal{N}_5^+$ with subgroups G_2 and G_3, respectively, of $\mathrm{GL}_2(\mathbb{Z}/15\mathbb{Z})$. We can identify $\mathcal{N}_3^- \times \mathcal{N}_7^-$ with a subgroup G_4 of $\mathrm{GL}_2(\mathbb{Z}/21\mathbb{Z})$.

Fix an $n \in \{220, 240, 360, 504\}$. Let $\Gamma \in S_1$ be any congruence subgroup such that $n \in \mathscr{I}(\Gamma)$. Let $G(N)$ be one of the groups such that the following hold:

- it satisfies conditions (a), (b), (c) and (d) of Definition 4.1,
- the Jacobian J of the curve $X_{G(N)}$ over $\mathbb{Q}$ has positive rank,
- we have $[\mathrm{SL}_2(\mathbb{Z}_N) : G'] \cdot 2/\gcd(2, N) = n$, where G is the inverse image of $G(N)$ under the reduction $\mathrm{GL}_2(\mathbb{Z}_N) \to \mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$.

Our computations show that one of the following hold:

- We have $n = 220$, $N = 11$ and $G(N)$ is conjugate in $\mathrm{GL}_2(\mathbb{Z}/11\mathbb{Z})$ to G_1.
- We have $n = 240$, $N = 15$ and $G(N)$ is conjugate in $\mathrm{GL}_2(\mathbb{Z}/15\mathbb{Z})$ to G_2.
- We have $n = 360$, $N = 15$ and $G(N)$ is conjugate in $\mathrm{GL}_2(\mathbb{Z}/15\mathbb{Z})$ to G_3.
- We have $n = 504$, $N = 21$ and $G(N)$ is conjugate in $\mathrm{GL}_2(\mathbb{Z}/21\mathbb{Z})$ to G_4.

For later, we note that the index $[\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z}) : G_i]$ is 55, 30, 45 or 63 for $i = 1$, 2, 3 or 4, respectively.

Lemma 5.7. *We have $\mathscr{I}_1 = \{220, 240, 360, 504\}$.*

Proof. We already know the inclusion $\mathscr{I}_1 \subseteq \{220, 240, 360, 504\}$. It thus suffices to show that the set $X_{G_i}(\mathbb{Q})$ is infinite for all $1 \le i \le 4$. So for a fixed $i \in \{1, 2, 3, 4\}$, it suffices to show that $X_{G_i}(\mathbb{Q})$ is non-empty, since it then becomes isomorphic to its Jacobian which we know has infinitely many rational points. By Proposition 3.2, it suffices to find a single elliptic curve $E/\mathbb{Q}$ with $j_E \notin \{0, 1728\}$ for which $\rho_{E,N}(\mathrm{Gal}_\mathbb{Q})$ is conjugate to a subgroup of G_i.

Let $E/\mathbb{Q}$ be a CM elliptic curve. Define $R := \mathrm{End}(E_{\overline{\mathbb{Q}}})$; it is an order in the imaginary quadratic field $K := R \otimes_\mathbb{Z} \mathbb{Q}$. Take any odd prime ℓ that does not divide the discriminant of R. One can show that $\rho_{E,\ell}(\mathrm{Gal}_\mathbb{Q})$ is contained in the normalizer of a Cartan subgroup $C \subseteq \mathrm{GL}_2(\mathbb{Z}/\ell\mathbb{Z})$ isomorphic to $(R/\ell R)^\times$, cf. [Ser97, Appendix A.5]. The Cartan group C is split if and only if ℓ splits in K.

Consider the CM curve $E_1/\mathbb{Q}$ defined by $y^2 = x^3 - 11x + 14$; R is an order in $\mathbb{Q}(i)$ of discriminant -16. The primes 3, 7 and 11 are inert in $\mathbb{Q}(i)$ and 5 is split in $\mathbb{Q}(i)$. Therefore, $\rho_{E_1,11}(\mathrm{Gal}_\mathbb{Q})$, $\rho_{E_1,15}(\mathrm{Gal}_\mathbb{Q})$ and $\rho_{E_1,21}(\mathrm{Gal}_\mathbb{Q})$ are conjugate to subgroups of G_1, G_3 and G_4, respectively.

Consider the CM curve $E_2/\mathbb{Q}$ defined by $y^2 + xy = x^3 - x^2 - 2x - 1$; R is an order in $\mathbb{Q}(\sqrt{-7})$ of discriminant -7. The primes 3 and 5 are inert in $\mathbb{Q}(\sqrt{-7})$. Therefore, $\rho_{E_2,15}(\mathrm{Gal}_\mathbb{Q})$ is conjugate to a subgroup of G_2. $\square$

Remark 5.8. From our genus 1 computations, we find that S_1 has cardinality 163 which led to 805 total groups $G(N)$ that satisfied (a)–(d) with respect to some $\Gamma \in S_1$. We needed to determine the Jacobian of $X_{G(N)}$, up to isogeny, for 63 of these groups $G(N)$.

5.4. **Proof of Proposition 5.1.** In §5.2, we found that $\bigcup_{\Gamma \in S_0} \mathscr{I}(\Gamma) = \mathcal{I}_0$. By Lemma 5.7, we have

$$\Big(\bigcup_{\Gamma \in S_1} \mathscr{I}(\Gamma)\Big) - \mathcal{I}_0 = \bigcup_{\Gamma \in S_1} (\mathscr{I}(\Gamma) - \mathcal{I}_0) = \{220, 240, 360, 504\}.$$

Therefore, $\mathscr{I}$ is equal to $\mathcal{I}_0 \cup \{220, 240, 360, 504\} = \mathcal{I}$.

6. Proof of main theorems

6.1. **Proof of Theorem 1.3.** The theorem follows immediately from Theorem 4.2 and Proposition 5.1.

6.2. **Proof of Theorem 1.4.**

Lemma 6.1. *Let $E/\mathbb{Q}$ be a non-CM elliptic curve and suppose $\ell > 37$ is a prime for which $\rho_{E,\ell}$ is not surjective. Then $\ell \le [\mathrm{GL}_2(\widehat{\mathbb{Z}}) : \rho_E(\mathrm{Gal}_\mathbb{Q})]$.*

Proof. From [Ser81, §8.4], we find that $\rho_{E,\ell}(\mathrm{Gal}_\mathbb{Q})$ is contained in the normalizer of a Cartan subgroup of $\mathrm{GL}_2(\mathbb{Z}/\ell\mathbb{Z})$. In particular, we have $[\mathrm{GL}_2(\mathbb{Z}/\ell\mathbb{Z}) : \rho_{E,\ell}(\mathrm{Gal}_\mathbb{Q})] \ge \ell(\ell-1)/2 \ge \ell$. Therefore, $\ell \le [\mathrm{GL}_2(\mathbb{Z}/\ell\mathbb{Z}) : \rho_{E,\ell}(\mathrm{Gal}_\mathbb{Q})] \le [\mathrm{GL}_2(\widehat{\mathbb{Z}}) : \rho_E(\mathrm{Gal}_\mathbb{Q})]$. □

First suppose that there is a finite set J such that if $E/\mathbb{Q}$ is an elliptic curve with $j_E \notin J$, then $[\mathrm{GL}_2(\widehat{\mathbb{Z}}) : \rho_E(\mathrm{Gal}_\mathbb{Q})] \in \mathcal{I}$. There is thus an integer $c > 37$ such that for any non-CM $E/\mathbb{Q}$, we have $[\mathrm{GL}_2(\widehat{\mathbb{Z}}) : \rho_E(\mathrm{Gal}_\mathbb{Q})] \le c$, this uses Serre's theorem (and Lemma 2.3) to deal with the finite number of j-invariants of non-CM curves that are in J. By Lemma 6.1, we deduce that $\rho_{E,\ell}$ is surjective for all primes $\ell > c$; this gives Conjecture 1.2.

Now suppose that Conjecture 1.2 holds for some constant c. Let J be the finite set from Theorem 1.3 with this constant c. After possibly increasing J, we may assume that it contains the finite number of j-invariants of CM elliptic curves over $\mathbb{Q}$. Theorem 1.3 then implies that for any elliptic curve $E/\mathbb{Q}$ with $j_E \notin J$, we have $[\mathrm{GL}_2(\widehat{\mathbb{Z}}) : \rho_E(\mathrm{Gal}_\mathbb{Q})] \in \mathcal{I}$.

6.3. **Proof of Theorem 1.5.**

First take any $n \ge 1$ so that J_n is infinite. Let $E/\mathbb{Q}$ be an elliptic curve with $j_E \in J_n$, equivalently, with $[\mathrm{GL}_2(\widehat{\mathbb{Z}}) : \rho_E(\mathrm{Gal}_\mathbb{Q})] = n$. Lemma 6.1 implies that $\rho_{E,\ell}$ is surjective for all primes $\ell > \max\{37, n\}$. Let J be the set from Theorem 1.3 with $c := \max\{37, n\}$. Now take any elliptic curve $E/\mathbb{Q}$ with $j_E \in J_n - J$; note that $J_n - J$ is non-empty since J_n is infinite and J is finite. The representation $\rho_{E,\ell}$ is surjective for all $\ell > c$ and $j_E \notin J$, so $[\mathrm{GL}_2(\widehat{\mathbb{Z}}) : \rho_E(\mathrm{Gal}_\mathbb{Q})]$ is an element of $\mathcal{I}$ by Theorem 1.3. Therefore, $n \in \mathcal{I}$.

Now take any integer $n \in \mathcal{I}$. To complete the proof of the theorem, we need to show that J_n is infinite. By Proposition 5.1, we have $n \in \mathscr{I}(\Gamma)$ for some congruence subgroup Γ of $\mathrm{SL}_2(\mathbb{Z})$ of genus 0 or 1. From our computation of $\mathscr{I}_0$ in §5.2, we may assume that Γ has genus 0 when $n \notin \{220, 240, 360, 504\}$.

Denote the level of Γ by N_0. Let N be the integer N_0, $4N_0$ or $2N_0$ when $v_2(N_0)$ is 0, 1 or at least 2, respectively. The integer N is not divisible by any prime $\ell > 13$ (if Γ has genus 0, this follows from the classification of genus 0 congruence subgroups in [CP03]; if Γ has genus 1, then we saw in §5.3 that $N \in \{11, 15, 21\}$).

Since $n \in \mathscr{I}(\Gamma)$, there is a subgroup $G(N)$ of $\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$ that satisfies conditions (a), (b), (c), (d) and (e) of Definition 4.1 and also satisfies $n = [\mathrm{SL}_2(\mathbb{Z}_N) : G'_N] \cdot 2/\gcd(2, N)$, where G_N is the inverse image of $G(N)$ under the reduction map $\mathrm{GL}_2(\mathbb{Z}_N) \to \mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$. Let G be the inverse image of $G(N)$ under $\mathrm{GL}_2(\widehat{\mathbb{Z}}) \to \mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z})$.

Let m be the product of the primes $\ell \le 13$; note that N divides some power of m. Let G_m be the image of G under the projection map $\mathrm{GL}_2(\widehat{\mathbb{Z}}) \to \mathrm{GL}_2(\mathbb{Z}_m)$. Lemma 4.7 implies that there is a positive integer M, dividing some power of m, such that if H is an open subgroup of $G_m \subseteq \mathrm{GL}_2(\mathbb{Z}_m)$, then H equals G_m if and only if $H(M)$ equals $G_m(M) = G(M)$.

Take any proper subgroup $B \subseteq G(M)$ for which $\det(B) = (\mathbb{Z}/M\mathbb{Z})^\times$ and $-I \in B$. We have a morphism $\varphi_B \colon Y_B \to Y_{G(M)} = Y_{G(N)}$ of curves over $\mathbb{Q}$ such that $\pi_B = \pi_{G(N)} \circ \varphi_B$. The morphism φ_B has degree $[G(M) : B] > 1$. Define

$$W := \bigcup_B \varphi_B(Y_B(\mathbb{Q})),$$

where B varies over the proper subgroups of $G(M)$ for which $\det(B) = (\mathbb{Z}/M\mathbb{Z})^\times$ and $-I \in B$. We have $W \subseteq Y_{G(N)}(\mathbb{Q})$.

Lemma 6.2. *If $E/\mathbb{Q}$ is a non-CM elliptic curve with $j_E \in \pi_{G(N)}(Y_{G(N)}(\mathbb{Q})-W)$, then $\pm\rho_{E,M}(\mathrm{Gal}_\mathbb{Q})$ is conjugate in $\mathrm{GL}_2(\mathbb{Z}/M\mathbb{Z})$ to $G(M)$.*

Proof. Fix a non-CM elliptic curve $E/\mathbb{Q}$ with $j_E \in \pi_{G(N)}(Y_{G(N)}(\mathbb{Q})-W) = \pi_{G(M)}(Y_{G(M)}(\mathbb{Q})-W)$. There is a point $P \in Y_G(\mathbb{Q}) - W$ for which $\pi_{G(M)}(P) = j_E$.

With notation as in §3, there is an isomorphism $\alpha\colon E[M] \xrightarrow{\sim} (\mathbb{Z}/M\mathbb{Z})^2$ such that the pair $(E, [\alpha]_G)$ represents P. Since $j_E \notin \{0, 1728\}$, the automorphisms of $E_{\overline{\mathbb{Q}}}$ act on $E[N]$ by I or $-I$. By Lemma 3.1(ii) and $-I \in G(M)$, we have $\alpha \circ \sigma^{-1} \circ \alpha^{-1} \in G(M)$ for all $\sigma \in \mathrm{Gal}_\mathbb{Q}$. We may assume that $\rho_{E,M}$ was chosen so that $\rho_{E,M}(\sigma) = \alpha \circ \sigma \circ \alpha^{-1}$ for all $\sigma \in \mathrm{Gal}_\mathbb{Q}$. Since $-I \in G(M)$, we deduce that $B := \pm\rho_{E,M}(\mathrm{Gal}_\mathbb{Q})$ is a subgroup of $G(M)$. Note that $\det(B) = (\mathbb{Z}/M\mathbb{Z})^\times$ and $-I \in B$.

Suppose that B is a proper subgroup of $G(M)$. We have $\alpha \circ \sigma^{-1} \circ \alpha^{-1} \in B$ for all $\sigma \in \mathrm{Gal}_\mathbb{Q}$, so $(E, [\alpha]_B)$ represents a point $P' \in Y_B(\mathbb{Q})$ by Lemma 3.1(ii). We have $\varphi_B(P') = P$, so $P \in W$. This contradict that $P \in Y_G(\mathbb{Q}) - W$ and hence $B = G(M)$. ☐

Lemma 6.3. *If $E/\mathbb{Q}$ is an elliptic curve with $j_E \in \pi_{G(N)}(Y_{G(N)}(\mathbb{Q}) - W)$, then*

$$[\mathrm{GL}_2(\widehat{\mathbb{Z}}) : \rho_E(\mathrm{Gal}_\mathbb{Q})] = n$$

or $\rho_{E,\ell}$ is not surjective for some prime $\ell > 13$.

Proof. Let $E/\mathbb{Q}$ be an elliptic curve with $j_E \in \pi_{G(N)}(Y_{G(N)}(\mathbb{Q}) - W)$ such that $\rho_{E,\ell}$ is surjective for all $\ell > 13$. We need to show that $[\mathrm{GL}_2(\widehat{\mathbb{Z}}) : \rho_E(\mathrm{Gal}_\mathbb{Q})] = n$. The curve E is non-CM since $\rho_{E,\ell}$ is surjective for $\ell > 13$. Define the subgroup

$$H := \widehat{\mathbb{Z}}^\times \cdot \rho_E(\mathrm{Gal}_\mathbb{Q})$$

of $\mathrm{GL}_2(\widehat{\mathbb{Z}})$. By Lemma 6.2, we may assume that $\pm\rho_{E,M}(\mathrm{Gal}_\mathbb{Q}) = G(M)$. Since $G(M)$ contains the scalar matrices in $\mathrm{GL}_2(\mathbb{Z}/M\mathbb{Z})$, we have $H(M) = G(M)$ and an inclusion $H \subseteq G$. In particular, $H' \subseteq G'$.

Let m_0 be the product of the primes ℓ for which $\ell \le 5$ or for which $\rho_{E,\ell}$ is not surjective. Let H_m and H_{m_0} be the image of H under the projection to $\mathrm{GL}_2(\mathbb{Z}_m)$ and $\mathrm{GL}_2(\mathbb{Z}_{m_0})$, respectively. The integer m_0 divides m since $\rho_{E,\ell}$ is surjective for all $\ell > 13$.

Lemma 4.5 applied with G and m replaced by H and m_0, respectively, implies that $H' = H'_{m_0} \times \prod_{\ell \nmid m_0} \mathrm{SL}_2(\mathbb{Z}_\ell)$. Therefore, we have

$$H' = H'_m \times \prod\nolimits_{\ell \nmid m} \mathrm{SL}_2(\mathbb{Z}_\ell).$$

Since $H' \subseteq G' \subseteq \mathrm{SL}_2(\widehat{\mathbb{Z}})$, we deduce that

$$G' = G'_m \times \prod\nolimits_{\ell \nmid m} \mathrm{SL}_2(\mathbb{Z}_\ell).$$

We have $H_m \subseteq G_m$ and $H(M) = G(M)$, and thus $H_m = G_m$ by our choice of M. Therefore, $H'_m = G'_m$ and hence $H' = G'$. The groups H and $\rho_E(\mathrm{Gal}_\mathbb{Q})$ have the same commutator subgroup, so by Proposition 2.1, we have

$$[\mathrm{GL}_2(\widehat{\mathbb{Z}}) : \rho_E(\mathrm{Gal}_\mathbb{Q})] = [\mathrm{SL}_2(\widehat{\mathbb{Z}})\colon H'] = [\mathrm{SL}_2(\widehat{\mathbb{Z}})\colon G'].$$

It remains to show that $[\mathrm{SL}_2(\widehat{\mathbb{Z}})\colon G'] = n$. We have $G = G_N \times \prod_{\ell \nmid N} \mathrm{GL}_2(\mathbb{Z}_\ell)$, so $G' = G'_N \times \prod_{\ell \nmid N} \mathrm{GL}_2(\mathbb{Z}_\ell)'$. By Lemma 4.11, the index $[\mathrm{SL}_2(\mathbb{Z}_\ell) : \mathrm{GL}_2(\mathbb{Z}_\ell)']$ is 1 or 2 when $\ell \ne 2$ or $\ell = 2$,

respectively. Therefore,

$$[\mathrm{SL}_2(\widehat{\mathbb{Z}}) : G'] = [\mathrm{SL}_2(\mathbb{Z}_N) : G'_N] \cdot \prod_{\ell \nmid N} [\mathrm{SL}_2(\mathbb{Z}_\ell) : \mathrm{GL}_2(\mathbb{Z}_\ell)'] = [\mathrm{SL}_2(\mathbb{Z}_N) : G'_N] \cdot 2/\gcd(2,N) = n. \quad \square$$

Recall that a subset S of $\mathbb{P}^1(\mathbb{Q})$ has *density* δ if

$$|\{P \in S : h(P) \le x\}|/|\{P \in \mathbb{P}^1(\mathbb{Q}) : h(P) \le x\}| \to \delta$$

as $x \to \infty$, where h is the height function. If $X_{G(N)}$ has genus 0, then it is isomorphic to $\mathbb{P}^1_{\mathbb{Q}}$ (from our assumptions on $G(N)$, the curve $X_{G(N)}$ has infinitely many $\mathbb{Q}$-points). Choosing such an isomorphism $X_{G(N)} \cong \mathbb{P}^1_{\mathbb{Q}}$ allows us to define the density of a subset of $X_{G(N)}(\mathbb{Q})$; the existence and value of the density does not depend on the choice of isomorphism.

Lemma 6.4. *There is an infinite subset S of $Y_{G(N)}(\mathbb{Q})$, with positive density if $X_{G(N)}$ has genus 0, such that if $E/\mathbb{Q}$ is an elliptic curve with $j_E \in \pi_{G(N)}(S)$, then $\rho_{E,\ell}$ is surjective for all $\ell > 13$.*

Proof. We claim that for any place v of $\mathbb{Q}$, the set $X_{G(N)}(\mathbb{Q})$ has no isolated points in $X_{G(N)}(\mathbb{Q}_v)$, i.e., there is no open subset U of $X_{G(N)}(\mathbb{Q}_v)$, with respect to the v-adic topology, for which $U \cap X_{G(N)}(\mathbb{Q})$ consists of a single point. If $X_{G(N)}$ has genus 0, then the claim follows since no point in $\mathbb{P}^1(\mathbb{Q})$ is isolated in $\mathbb{P}^1(\mathbb{Q}_v)$. Now consider the case where $X_{G(N)}$ has genus 1. If one point of $X_{G(N)}(\mathbb{Q})$ was isolated in $X_{G(N)}(\mathbb{Q}_v)$, then using the group law of $X_{G(N)}(\mathbb{Q})$ (by first fixing a rational point), we find that every point is isolated. So suppose that for each $P \in X_{G(N)}(\mathbb{Q})$, there is an open subset $U_P \subseteq X_{G(N)}(\mathbb{Q}_v)$ such that $U_P \cap X_{G(N)}(\mathbb{Q}) = \{P\}$. The sets $\{U_P\}_{P \in X_{G(N)}(\mathbb{Q})}$ along with the complement of the closure of $X_{G(N)}(\mathbb{Q})$ in $X_{G(N)}(\mathbb{Q}_v)$ form an open cover of $X_{G(N)}(\mathbb{Q}_v)$ that has no finite subcover. This contradicts the compactness of $X_{G(N)}(\mathbb{Q}_v)$ and proves the claim.

Since $\pi_{G(N)} \colon Y_{G(N)}(\mathbb{R}) \to \mathbb{R}$ is continuous, the above claim with $v = \infty$ implies that the set $\pi_{G(N)}(Y_{G(N)}(\mathbb{Q}))$ is not a subset of $\mathbb{Z}$. Choose a rational number $j \in \pi_{G(N)}(Y_{G(N)}(\mathbb{Q}))$ that is *not* an integer.

There is a prime p such that $v_p(j)$ is negative; set $e := -v_p(j)$. Let $\mathcal{U}$ be the set of points $P \in Y_{G(N)}(\mathbb{Q}_p)$ for which $\pi_{G(N)}(P) \neq 0$ and $v_p(\pi_{G(N)}(P)) = -e$; it is an open subset of $Y_{G(N)}(\mathbb{Q}_p)$. Define $S := \mathcal{U} \cap Y_{G(N)}(\mathbb{Q}) = \mathcal{U} \cap X_{G(N)}(\mathbb{Q})$; it is non-empty by our choice of e (in particular, $\mathcal{U}$ is non-empty). The set S is infinite since otherwise there would be an isolated point of $X_{G(N)}(\mathbb{Q})$ in $X_{G(N)}(\mathbb{Q}_p)$. If $X_{G(N)}$ has genus 0, then S clearly has positive density.

Now take any elliptic curve $E/\mathbb{Q}$ with $j_E \in \pi_{G(N)}(S)$ and any prime $\ell > \max\{37, e\}$; it is non-CM since its j-invariant is not an integer. We claim that $\rho_{E,\ell}$ is surjective. The lemma will follow from the claim after using Proposition 4.9 to remove a finite subset from S to ensure the surjectivity of $\rho_{E,\ell}$ for $13 < \ell \le \max\{37, e\}$.

Suppose that $\rho_{E,\ell}$ is not surjective. From Lemmas 16, 17 and 18 in [Ser81], we find that $\rho_{E,\ell}(\mathrm{Gal}_{\mathbb{Q}})$ is contained in the normalizer of a Cartan subgroup of $\mathrm{GL}_2(\mathbb{Z}/\ell\mathbb{Z})$. In particular, the order of $\rho_{E,\ell}(\mathrm{Gal}_{\mathbb{Q}})$ is not divisible by ℓ.

We have $v_p(j_E) = -e < 0$ since $j_E \in \pi_{G(N)}(S)$. Let $E'/\mathbb{Q}_p$ be the *Tate curve* with j-invariant j_E; see [Ser98, IV Appendix A.1] for details. From the proposition in [Ser98, IV Appendix A.1.5] and our assumption $\ell > e$, we find that $\rho_{E',\ell}(\mathrm{Gal}_{\mathbb{Q}_p})$ contains an element of order ℓ. Since E' and E have the same j-invariant, they become isomorphic over some quadratic extension of $\mathbb{Q}_p$. Since ℓ is odd, we deduce that $\rho_{E,\ell}(\mathrm{Gal}_{\mathbb{Q}})$ contains an element of order ℓ. This contradicts that the order of $\rho_{E,\ell}(\mathrm{Gal}_{\mathbb{Q}})$ is not divisible by ℓ. Therefore, $\rho_{E,\ell}$ is surjective as claimed. $\square$

Let W and S be the sets from Lemma 6.3 and Lemma 6.4, respectively. Take any elliptic curve $E/\mathbb{Q}$ with $j_E \in \pi_{G(N)}(S - W)$. Lemma 6.4 implies that the representation $\rho_{E,\ell}$ is surjective for all

$\ell > 13$. Lemma 6.3 then implies that $[\mathrm{GL}_2(\widehat{\mathbb{Z}}) : \rho_E(\mathrm{Gal}_{\mathbb{Q}})] = n$. Therefore, $J_n \supseteq \pi_{G(N)}(S - W)$. So to prove that J_n is infinite, it suffices to show that the set $S - W$ is infinite.

First suppose that $X_{G(N)}$ has genus 0. The set W is a *thin* subset of $X_{G(N)}(\mathbb{Q}) \cong \mathbb{P}^1(\mathbb{Q})$ in the language of [Ser97, §9.1]; this uses that the union defining W is finite and that the morphisms φ_B are dominant with degree at least 2. From [Ser97, §9.7], we find that W has density 0. Since S has positive density, we deduce that $S - W$ is infinite.

Finally suppose that $X_{G(N)}$ has genus 1. Since S is infinite, it suffices to show that W is finite. So take any proper subgroup B of $G(M)$ satisfying $\det(B) = (\mathbb{Z}/M\mathbb{Z})^\times$ and $-I \in B$. It thus suffices to show that the set $X_B(\mathbb{Q})$ is finite. The morphism $\varphi_B \colon X_B \to X_{G(N)}$ is dominant, so X_B has genus at least 1. If X_B has genus greater than 1, then $X_B(\mathbb{Q})$ is finite by Faltings' theorem. We are left to consider the case where X_B has genus 1. Let Γ_B be the congruence subgroup associated to X_B; it has genus 1. We have $\Gamma_B \subseteq \Gamma$ and hence the level of Γ_B is divisible by N_0. We have $[\mathrm{SL}_2(\mathbb{Z}) : \Gamma] = [\mathrm{GL}_2(\mathbb{Z}/M\mathbb{Z}) : B]$ and hence $b := [\mathrm{GL}_2(\mathbb{Z}/M\mathbb{Z}) : G(M)] = [\mathrm{GL}_2(\mathbb{Z}/N\mathbb{Z}) : G(N)]$ is a proper divisor of $[\mathrm{SL}_2(\mathbb{Z}) : \Gamma]$. From the computations in §5.3, we may assume that $G(N)$ is equal to one of the groups denoted G_1, G_2, G_3 or G_4. In particular, we have $(N_0, b) \in \{(11, 55), (15, 30), (15, 45), (21, 63)\}$. From the classification in [CP03], we find that there is no genus 1 congruence subgroup of $\mathrm{SL}_2(\mathbb{Z})$ containing $-I$ whose level is divisible by N_0 and whose index in $\mathrm{SL}_2(\mathbb{Z})$ has b as a proper divisor. So the case where X_B has genus 1 does not occur and we are done.

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Department of Mathematics, Cornell University, Ithaca, NY 14853, USA
E-mail address: zywina@math.cornell.edu
URL: http://www.math.cornell.edu/~zywina